110TH CONGRESS 1ST SESSION

H. R. 1684

To authorize appropriations for the Department of Homeland Security for fiscal year 2008, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

March 26, 2007

Mr. Thompson of Mississippi (for himself, Mr. King of New York, Mr. Carney, Mr. Rogers of Alabama, Mr. Etheridge, Mr. Langevin, Mr. Cuellar, Ms. Clarke, and Ms. Loretta Sanchez of California) introduced the following bill; which was referred to the Committee on Homeland Security

A BILL

To authorize appropriations for the Department of Homeland Security for fiscal year 2008, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Department of Home-
- 5 land Security Authorization Act for Fiscal Year 2008".
- 6 SEC. 2. TABLE OF CONTENTS.
- 7 The table of contents for this Act is as follows:
 - Sec. 1. Short title.
 - Sec. 2. Table of contents.

Sec. 101. Department of Homeland Security.

TITLE II—POLICY AND MANAGEMENT IMPROVEMENTS

- Sec. 201. Establishment of Directorate for Policy.
- Sec. 202. Direct line authority for Chief Operating Officers.
- Sec. 203. Comprehensive Homeland Security Review.
- Sec. 204. Qualifications for the Under Secretary for Management.

TITLE III—OVERSIGHT IMPROVEMENTS

- Sec. 301. Secure border initiative financial accountability.
- Sec. 302. Authorization Liaison Officer.
- Sec. 303. Office of the Inspector General.
- Sec. 304. Congressional notification requirement.
- Sec. 305. Sense of Congress regarding oversight of homeland security.

TITLE IV—PROCUREMENT POLICY AND RESOURCES IMPROVEMENTS

- Sec. 401. Homeland security procurement training.
- Sec. 402. Authority to appoint and maintain a cadre of Federal annuitants for procurement offices.
- Sec. 403. Additional requirement to review past performance of contractors.
- Sec. 404. Requirement to disclose foreign ownership or control of contractors and subcontractors.
- Sec. 405. Integrity in contracting.
- Sec. 406. Small business utilization report.
- Sec. 407. Requirement that uniforms, protective gear, badges, and idenification cards of Homeland Security personnel be manufactured in the United States.
- Sec. 408. Department of Homeland Security Mentor-Protégé Program.

TITLE V—WORKFORCE AND TRAINING IMPROVEMENTS

- Sec. 501. Customs and Border Protection Officer pay equity.
- Sec. 502. Plan to improve representation of minorities in various categories of employment.
- Sec. 503. Continuation of authority for Federal law enforcement training center to appoint and maintain a cadre of Federal annuitants.
- Sec. 504. Authority to appoint and maintain a cadre of Federal annuitants for Customs and Border Protection.
- Sec. 505. Strengthening Border Patrol recruitment and retention.
- Sec. 506. Limitation on reimbursements relating to certain detailees.
- Sec. 507. Integrity in post-employment.
- Sec. 508. Increased security screening of Homeland Security Officials.
- Sec. 509. Authorities of Chief Security Officer.
- Sec. 510. Departmental culture improvement.
- Sec. 511. Homeland security education program enhancements.

TITLE VI—BIOPREPAREDNESS IMPROVEMENTS

- Sec. 601. Chief Medical Officer and Office of Health Affairs.
- Sec. 602. Improving the material threats process.
- Sec. 603. Study on national biodefense training.
- Sec. 604. National Biosurveillance Integration Center.
- Sec. 605. Risk analysis process and integrated CBRN risk assessment.

TITLE VII—HOMELAND SECURITY CYBERSECURITY IMPROVEMENTS

- Sec. 701. Cybersecurity and Telecommunications.
- Sec. 702. Cybersecurity research and development.

TITLE VIII—SCIENCE AND TECHNOLOGY IMPROVEMENTS

- Sec. 801. Report to Congress on strategic plan.
- Sec. 802. Centers of Excellence Program.
- Sec. 803. National research council study of university programs.
- Sec. 804. Streamlining of SAFETY Act and antiterrorism technology procurement processes.
- Sec. 805. Promoting antiterrorism through International Cooperation Act.

TITLE IX—BORDER SECURITY IMPROVEMENTS

- Sec. 901. US-VISIT.
- Sec. 902. Shadow Wolves program.
- Sec. 903. Cost-effective training for border patrol agents.
- Sec. 904. Comprehensive strategy for full implementation of US-VISIT.
- Sec. 905. Assessment of resources necessary to reduce crossing times at land ports of entry.

TITLE X—INFORMATION SHARING IMPROVEMENTS

- Sec. 1001. State and local fusion center program.
- Sec. 1002. Fusion Center Privacy and Civil Liberties Training Program.
- Sec. 1003. Authority to appoint and maintain a cadre of Federal annuitants for the fusion center program.

TITLE XI—MISCELLANEOUS PROVISIONS

- Sec. 1101. Eligible uses for interoperability grants.
- Sec. 1102. Rural homeland security training initiative.
- Sec. 1103. Critical infrastructure study.
- Sec. 1104. Terrorist watch list and immigration status review at high-risk critical infrastructure.
- Sec. 1105. Authorized use of surplus military vehicles.
- Sec. 1106. Computer capabilities to support real-time incident management.
- Sec. 1107. Expenditure reports as a condition of homeland security grants.
- Sec. 1108. Encouraging use of computerized training aids.
- Sec. 1109. Protection of name, initials, insignia, and departmental seal.
- Sec. 1110. Report on United States Secret Service approach to sharing unclassified, law enforcement sensitive information with Federal, State, and local partners.
- Sec. 1111. Report on United States Secret Service James J. Rowley Training Center.
- Sec. 1112. Metropolitan Medical Response System Program.
- Sec. 1113. Technical corrections.

1 TITLE I—AUTHORIZATION OF 2 APPROPRIATIONS

3	SEC. 101. DEPARTMENT OF HOMELAND SECURITY.
4	There is authorized to be appropriated to the Sec-
5	retary of Homeland Security for the necessary expenses
6	of the Department of Homeland Security for fiscal year
7	2008, \$39,863,000,000.
8	TITLE II—POLICY AND
9	MANAGEMENT IMPROVEMENTS
10	SEC. 201. ESTABLISHMENT OF DIRECTORATE FOR POLICY.
11	(a) In General.—The Homeland Security Act of
12	2002 (6 U.S.C. 101 et seq.) is amended by striking sec-
13	tions 401 through 403 and inserting the following:
14	"SEC. 401. DIRECTORATE FOR POLICY.
15	"(a) Establishment.—There is in the Department
16	a Directorate for Policy. The Directorate for Policy shall
17	contain each of the following:
18	"(1) The Office of the Private Sector, which
19	shall be administered by an Assistant Secretary for
20	the Private Sector.
21	"(2) The Victim Assistance Officer.
22	"(3) The Tribal Security Officer.
23	"(4) The Border Community Liaison Officer.
24	"(5) Such other offices as considered necessary
25	by the Under Secretary for Policy.

1	"(b) Under Secretary for Policy.—
2	"(1) In General.—The head of the Direc-
3	torate is the Under Secretary for Policy, who shall
4	be appointed by the President, with the advice and
5	consent of the Senate.
6	"(2) Qualifications.—No individual shall be
7	appointed to the position of Under Secretary for
8	Policy under paragraph (1) unless the individual
9	has, by education and experience, demonstrated
10	knowledge, ability, and skill in the fields of policy
11	and strategic planning.
12	"(3) Responsibilities.—Subject to the direc-
13	tion and control of the Secretary, the responsibilities
14	of the Under Secretary for Policy shall be as follows:
15	"(A) To serve as the principal policy advi-
16	sor to the Secretary.
17	"(B) To provide overall direction and su-
18	pervision of policy development for the pro-
19	grams, offices, and activities of the Depart-
20	ment.
21	"(C) To ensure that the budget of the De-
22	partment (including the development of future
23	year budgets and interaction with the Office of
24	Management and Budget and with Congress) is
25	compatible with the statutory and regulatory re-

1	sponsibilities of the Department and with the
2	Secretary's priorities, strategic plans, and poli-
3	cies.
4	"(D) To conduct long-range, strategic
5	planning for the Department, including over-
6	seeing the Comprehensive Homeland Security
7	Review established in section 203.
8	"(E) To carry out such other responsibil-
9	ities as the Secretary may determine are appro-
10	priate."
11	(b) Conforming Amendments.—Such Act is fur-
12	ther amended—
13	(1) by striking the heading for title IV and in-
14	serting the following:
15	"TITLE IV—DIRECTORATE FOR
16	POLICY";
17	(2) by striking the heading for subtitle A of
18	title IV and inserting the following:
19	"Subtitle A—Under Secretary for
20	Policy";
21	(3) in section 103(a)(3), by striking "for Bor-
22	der and Transportation Security' and inserting "for
23	Policy';
24	(4) in section 102(f)(9), by striking "the Direc-
25	torate of Border and Transportation Security' and

1	inserting "United States Customs and Border Pro-
2	tection";
3	(5) in section 411(a), by striking "under the
4	authority of the Under Secretary for Border and
5	Transportation Security,";
6	(6) in section 430—
7	(A) in subsection (a)—
8	(i) by striking "The" and inserting
9	"There is in the Department an"; and
10	(ii) by striking "shall be" and all that
11	follows through "Security";
12	(B) in subsection (b), by striking the sec-
13	ond sentence; and
14	(C) by striking subsection (d).
15	(7) in section 441, by striking "Under Sec-
16	retary for Border Transportation Security' and in-
17	serting "Secretary";
18	(8) in section 442(a)—
19	(A) in paragraph (2), by striking
20	"who—" and all that follows through "(B)
21	shall" and inserting "who shall"; and
22	(B) in paragraph (3)—
23	(i) in subparagraph (A), by striking
24	"Under Secretary for Border and Trans-

1	portation Security" each place it appears
2	and inserting "Secretary"; and
3	(ii) in subparagraph (C), by striking
4	"Border and Transportation Security" and
5	inserting "Policy";
6	(9) in section 443, by striking "The Under Sec-
7	retary for Border and Transportation Security" and
8	inserting "Subject to the direction and control of the
9	Secretary, the Deputy Secretary';
10	(10) in section 444, by striking "The Under
11	Secretary for Border and Transportation Security"
12	and inserting "Subject to the direction and control
13	of the Secretary, the Deputy Secretary";
14	(11) in section 472(e), by striking "or the
15	Under Secretary for Border and Transportation Se-
16	curity"; and
17	(12) in section 878(f), by striking "the Direc-
18	torate of Border and Transportation Security' and
19	inserting "United States Customs and Border Pro-
20	tection, Immigration and Customs Enforcement".
21	(c) CLERICAL AMENDMENTS.—The table of contents
22	in section 1(b) of such Act is amended—
23	(1) by striking the item relating to title IV and
24	inserting the following:
	"TITLE IV—DIRECTORATE FOR POLICY";

1	(2) by striking the items relating to subtitle A
2	of title IV and inserting the following:
	"Subtitle A—Under Secretary for Policy
	"Sec. 401. Directorate for Policy.".
3	SEC. 202. DIRECT LINE AUTHORITY FOR CHIEF OPERATING
4	OFFICERS.
5	(a) In General.—Title VII of the Homeland Secu-
6	rity Act of 2002 (6 U.S.C. 341 et seq.) is amended by
7	adding at the end the following new section:
8	"SEC. 707. CHIEF OPERATING OFFICERS.
9	"(a) In General.—The Chief Operating Officers of
10	the Department include the following officials of the De-
11	partment:
12	"(1) The Chief Financial Officer.
13	"(2) The Chief Procurement Officer.
14	"(3) The Chief Information Officer.
15	"(4) The Chief Human Capital Officer.
16	"(5) The Chief Administrative Officer.
17	"(6) The Chief Security Officer.
18	"(b) Delegation.—The Secretary shall delegate to
19	each Chief Operating Officer direct authority over that Of-
20	ficer's counterparts in component agencies to ensure that
21	the component agencies adhere to the laws, rules, regula-
22	tions, and departmental policies for which such Officer is
23	responsible for implementing. In coordination with the
24	head of the relevant component agency, such authorities

- 1 shall include, with respect to the Officer's counterparts
- 2 within component agencies of the Department, the fol-
- 3 lowing:
- 4 "(1) The authority to direct the activities of
- 5 personnel.
- 6 "(2) The authority to direct planning, oper-
- 7 ations, and training.
- 8 "(3) The authority to direct the budget and
- 9 other financial resources.
- 10 "(c) Coordination With Heads of Component
- 11 AGENCIES.—In reporting to a Chief Operating Officer of
- 12 the Department as required under subsection (b), a Chief
- 13 Operating Officer of a component agency shall coordinate
- 14 with the head of that component agency.".
- 15 (b) Clerical Amendment.—The table of contents
- 16 in section 1(b) of such Act is amended by inserting after
- 17 the item relating to section 706 the following:
 - "Sec. 707. Chief Operating Officers.".
- 18 SEC. 203. COMPREHENSIVE HOMELAND SECURITY REVIEW.
- 19 (a) Comprehensive Homeland Security Re-
- 20 VIEW.—Subtitle A of title IV of the Homeland Security
- 21 Act of 2002 is further amended by adding at the end the
- 22 following:

1	"SEC. 402. COMPREHENSIVE HOMELAND SECURITY RE-
2	VIEW.
3	"(a) REQUIREMENT TO CONDUCT REVIEWS.—The
4	Secretary shall conduct a comprehensive examination of
5	the Department, to be known as the Comprehensive
6	Homeland Security Review. The Secretary shall conduct
7	the first such review in fiscal year 2009, and shall conduct
8	a subsequent review in the first fiscal year in which there
9	begins the first presidential term of a new presidential ad-
10	ministration.
11	"(b) Purpose of Review.—In each Comprehensive
12	Homeland Security Review the Secretary shall—
13	"(1) include a Department of Homeland Secu-
14	rity Strategy that is consistent with the most recent
15	National Strategy for Homeland Security prescribed
16	by the President;
17	"(2) define sufficient personnel and necessary
18	organizational structure and other requirements nec-
19	essary for the successful execution of the full range
20	of missions called for in the Department of Home-
21	land Security Strategy; and
22	"(3) identify a budget plan, acquisition strat-
23	egy, procurement process, and any other resources
24	that are necessary to provide sufficient resources for
25	the successful execution of the full range of missions

called for in the Department of Homeland Security
 Strategy.

"(c) Conduct of Review.—

3

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

- "(1) CONSULTATION REQUIRED.—The Secretary shall conduct each review required under subsection (a) in consultation with key officials of the Department, including the Assistant Secretary of the Transportation Security Administration, the Commissioner of United States Customs and Border Protection, the Director of United States Citizenship and Immigration Services, the Assistant Secretary for Immigration and Customs Enforcement, the Director of the United States Secret Service, the Administrator of the Federal Emergency Management Agency, the Director of the Federal Law Enforcement Training Center, and the Commandant of the Coast Guard.
- "(2) RELATIONSHIP WITH FUTURE YEARS HOMELAND SECURITY PROGRAM.—The Secretary shall ensure that each review conducted under this section is consistent with the Future Years Homeland Security Program required under section 874.
- 23 "(d) Report to Congress and the President.—
- 24 "(1) REPORT.—The Secretary shall submit to 25 the Committee on Homeland Security of the House

1 of Representatives, to the Committee on Homeland 2 Security and Governmental Affairs of the Senate, 3 and to the President a report on each Comprehensive Homeland Security Review. Each such report 5 shall be submitted during the fiscal year following 6 the fiscal year in which the review is conducted, but 7 not later than the date on which the President sub-8 mits to Congress the budget under section 1105(a) 9 of title 31, United States Code, for the fiscal year 10 following the fiscal year in which the report is to be submitted.

- "(2) Contents.—Each such report shall include the following, with a focus on reducing and managing risk and in preparing for, mitigating against, responding to, and recovering from acts of terrorism, natural disasters, and other emergencies:
 - "(A) A comprehensive assessment of the level of alignment between the Department of Homeland Security Strategy and the human resources, infrastructure, assets, and organizational structure of the Department.
 - "(B) An explanation of any and all underlying assumptions used in conducting the Review.

11

12

13

14

15

16

17

18

19

20

21

22

23

- "(C) The human resources requirements 1 2 and response capabilities of the Department as they relate to conventional, nuclear, biological, 3 4 chemical, radiological, and agricultural risks. 5 "(D) The strategic and tactical air, border 6 sea, and land capabilities and requirements to 7 support the Department of Homeland Security 8 Strategy. 9 "(E) The nature and appropriateness of 10 homeland security operational capabilities, in-11 cluding operational scientific and technical re-12 sources and capabilities and the anticipated ef-13 fects on the human resources capabilities, costs, 14 efficiencies, resources, and planning of the De-15 partment of any technology or operational capa-16 bilities anticipated to be available during the 17 vears subsequent to the Review. 18 "(F) Any other matter the Secretary con-19 siders appropriate to include in the Review. "(3) DEADLINE FOR INITIAL REPORT.—Not-20 21 withstanding paragraph (1), the Secretary shall sub-22 mit the first Report required under subsection (a) 23 not later than September 30, 2010. 24 "(e) Preparations for Fiscal Year 2008 Re-
- 25 VIEW.—In fiscal year 2008, the Under Secretary for Pol-

icy shall make all preparations for the conduct of the first 2 Comprehensive Homeland Security Review in fiscal year 3 2009, including— 4 "(1) determining the tasks to be performed; "(2) estimating the human, financial, and other 6 resources required to perform each task; "(3) establishing the schedule for the execution 7 8 of all project tasks; 9 "(4) ensuring that these resources will be avail-10 able as needed; and 11 "(5) all other preparations considered necessary 12 by the Under Secretary.". 13 (b) CLERICAL AMENDMENT.—The table of contents in section 1(b) of such Act is amended by inserting after 14 15 the item relating to section 401 the following: "Sec. 402. Comprehensive Homeland Security Review.". 16 SEC. 204. QUALIFICATIONS FOR THE UNDER SECRETARY 17 FOR MANAGEMENT. 18 (a) QUALIFICATIONS.—Section 701 of the Homeland Security Act of 2002 (6 U.S.C. 341) is amended by adding 20 at the end the following: "(c) QUALIFICATIONS.—The Under Secretary for 21 22 Management shall have the following qualifications: 23 "(1) Extensive executive level leadership and 24 management experience in the public or private sec-

tor.

1	"(2) Strong leadership skills.
2	"(3) A demonstrated ability to manage large
3	and complex organizations.
4	"(4) A proven record of achieving positive oper
5	ational results.".
6	(b) Deadline for Appointment; Incumbent.—
7	Not later than 90 days after the date of the enactment
8	of this Act, the Secretary of Homeland Security shall
9	name an individual who meets the qualifications of section
10	341 of the Homeland Security Act (6 U.S.C. 341), as
11	amended by subsection (a), to serve as the Under Sec
12	retary for Management. The Secretary may submit the
13	name of the individual who serves in the position of Under
14	Secretary for Management of the Department of Home
15	land Security on the date of enactment of this Act to
16	gether with a statement the informs the Congress that the
17	individual meets the qualifications of such section as so
18	amended.
19	TITLE III—OVERSIGHT
20	IMPROVEMENTS
21	SEC. 301. SECURE BORDER INITIATIVE FINANCIAL AC
22	COUNTABILITY.
23	(a) In General.—The Inspector General of the De
24	partment of Homeland Security shall review each contract

- 1 tive having a value greater than \$20,000,000, to deter-
- 2 mine whether each such action fully complies with applica-
- 3 ble cost requirements, performance objectives, program
- 4 milestones, inclusion of small, minority, and women-owned
- 5 business, and timelines. The Inspector General shall com-
- 6 plete a review under this subsection with respect to a con-
- 7 tract action—
- 8 (1) not later than 60 days after the date of the
- 9 initiation of the action; and
- 10 (2) upon the conclusion of the performance of
- 11 the contract.
- 12 (b) Report by Inspector General.—Upon com-
- 13 pletion of each review required under subsection (a), the
- 14 Inspector General shall submit to the Secretary of Home-
- 15 land Security a report containing the findings of the re-
- 16 view, including findings regarding any cost overruns, sig-
- 17 nificant delays in contract execution, lack of rigorous de-
- 18 partmental contract management, insufficient depart-
- 19 mental financial oversight, bundling that limits the ability
- 20 of small business to compete, or other high risk business
- 21 practices.
- 22 (c) Report by Secretary.—Not later than 30 days
- 23 after the receipt of each report required under subsection
- 24 (b), the Secretary of Homeland Security shall submit to
- 25 the Committee on Homeland Security of the House of

- 1 Representatives and the Committee on Homeland Security
- 2 and Governmental Affairs of the Senate a report on the
- 3 findings of the report by the Inspector General and the
- 4 steps the Secretary has taken, or plans to take, to address
- 5 the findings in such report.
- 6 (d) Authorization of Appropriations.—In addi-
- 7 tion to amounts that are otherwise authorized to be appro-
- 8 priated for the Office of the Inspector General of the De-
- 9 partment of Homeland Security, there are authorized to
- 10 be appropriated for such Office to carry out enhanced
- 11 oversight of the Secure Border Initiative—
- 12 (1) for fiscal year 2008, \$5,500,000;
- 13 (2) for fiscal year 2009, at least six percent of
- the overall budget of the Office for that fiscal year;
- 15 and
- 16 (3) for fiscal year 2010, at least seven percent
- of the overall budget of the Office for that fiscal
- 18 year.
- 19 (e) ACTION BY INSPECTOR GENERAL.—In the event
- 20 the Inspector General becomes aware of any improper con-
- 21 duct or wrongdoing in accordance with the contract review
- 22 required under subsection (a), the Inspector General shall,
- 23 as expeditiously as practicable, refer to the Secretary of
- 24 Homeland Security or other appropriate official in the De-
- 25 partment of Homeland Security information related to

- 1 such improper conduct or wrongdoing for purposes of eval-
- 2 uating whether to suspend or debar the contractor.
- 3 SEC. 302. AUTHORIZATION LIAISON OFFICER.
- 4 Section 702 of the Homeland Security Act of 2002
- 5 (6 U.S.C. 342) is amended by adding at the end the fol-
- 6 lowing:

16

17

18

19

20

21

22

23

- 7 "(d) Authorization Liaison Officer.—
- 8 "(1) IN GENERAL.—The Chief Financial Officer 9 shall establish the position of Authorization Liaison 10 Officer to provide timely budget and other financial 11 information to the Committee on Homeland Security 12 of the House of Representatives and the Committee 13 on Homeland Security and Governmental Affairs of 14 the Senate. The Authorization Liaison Officer shall 15 report directly to the Chief Financial Officer.
 - "(2) Submission of Reports to Congress.—
 The Authorization Liaison Officer shall coordinate with the Appropriations Liaison Officer within the Office of the Chief Financial Officer to ensure, to the greatest extent possible, that all reports prepared for the Committees on Appropriations of the House of Representatives and the Senate are submitted concurrently to the Committee on Homeland Security of the House of Representatives and the

- 1 Committee on Homeland Security and Governmental
- 2 Affairs of the Senate.".

3 SEC. 303. OFFICE OF THE INSPECTOR GENERAL.

- 4 Of the amount authorized by section 101, there is
- 5 authorized to be appropriated to the Secretary of Home-
- 6 land Security \$108,500,000 for fiscal year 2008 for oper-
- 7 ations of the Office of the Inspector General of the De-
- 8 partment of Homeland Security.

9 SEC. 304. CONGRESSIONAL NOTIFICATION REQUIREMENT.

- 10 (a) In General.—Title I of the Homeland Security
- 11 Act of 2002 (6 U.S.C. 111 et seq.) is amended by adding
- 12 at the end the following:

13 "SEC. 105. CONGRESSIONAL NOTIFICATION.

- 14 "(a) IN GENERAL.—The Secretary shall actively con-
- 15 sult with the congressional homeland security committees,
- 16 and shall keep such committees fully and currently in-
- 17 formed with respect to all activities and responsibilities
- 18 within the jurisdictions of these committees.
- 19 "(b) Relationship to Other Law.—Nothing in
- 20 this section affects the requirements of section 872. The
- 21 requirements of this section supplement, and do not re-
- 22 place, the requirements of that section.
- 23 "(c) Classified Notification.—The Secretary
- 24 may submit any information required by this section in

- 1 classified form if the information is classified pursuant to
- 2 applicable national security standards.
- 3 "(d) SAVINGS CLAUSE.—This section shall not be
- 4 construed to limit or otherwise affect the congressional no-
- 5 tification requirements of title V of the National Security
- 6 Act of 1947 (50 U.S.C. 413 et seq.), insofar as they apply
- 7 to the Department.
- 8 "(e) Definition.—As used in this section, the term
- 9 'congressional homeland security committees' means the
- 10 Committee on Homeland Security and the Committee on
- 11 Appropriations of the House of Representatives and the
- 12 Committee on Homeland Security and Governmental Af-
- 13 fairs and the Committee on Appropriations of the Sen-
- 14 ate.".
- 15 (b) Conforming Amendment.—The table of con-
- 16 tents in Section 1(a) of such Act is amended by inserting
- 17 after the item relating to section 103 the following:
 - "Sec. 104. Congressional notification.".
- 18 (c) Coast Guard Mission Review Report.—Sec-
- 19 tion 888(f)(2) of the Homeland Security Act of 2002 (6
- 20 U.S.C. 468(f)(2)) is amended—
- 21 (1) by redesignating subparagraphs (B)
- through (E) as subparagraphs (C) through (F) re-
- 23 spectively; and
- 24 (2) by striking subparagraph (A) and inserting
- 25 the following:

1	"(A) the Committee on Homeland Security
2	and Governmental Affairs of the Senate;
3	"(B) the Committee on Homeland Security
4	of the House of Representatives;".
5	SEC. 305. SENSE OF CONGRESS REGARDING OVERSIGHT OF
6	HOMELAND SECURITY.
7	It is the sense of the Congress that the House of Rep-
8	resentatives and the Senate should implement the rec-
9	ommendation of the National Commission on Terrorist At-
10	tacks Upon the United States to designate a committee
11	in each body to serve as the single, principal point of over-
12	sight and review for homeland security and to authorize
13	the activities of the Department of Homeland Security.
14	TITLE IV—PROCUREMENT POL-
15	ICY AND RESOURCES IM-
16	PROVEMENTS
17	SEC. 401. HOMELAND SECURITY PROCUREMENT TRAINING.
18	(a) In General.—Subtitle D of title VIII of the
19	Homeland Security Act of 2002 is amended by adding at
20	the end the following new section:
21	"SEC. 836. HOMELAND SECURITY PROCUREMENT TRAIN-
22	ING.
23	"(a) Provision of Training.—The Chief Procure-
24	ment Officer shall provide homeland security procurement
25	training to acquisition employees.

1	"(b) Responsibilities of Chief Procurement
2	Officer.—The Chief Procurement Officer shall carry out
3	the following responsibilities:
4	"(1) Establish objectives to achieve the efficient
5	and effective use of available acquisition resources
6	by coordinating the acquisition education and train-
7	ing programs of the Department and tailoring them
8	to support the careers of acquisition employees.
9	"(2) Develop, in consultation with the Counci
10	on Procurement Training established under sub-
11	section (d), the curriculum of the homeland security
12	procurement training to be provided.
13	"(3) Establish, in consultation with the Counci
14	on Procurement Training, training standards, re-
15	quirements, and courses to be required for acquisi-
16	tion employees.
17	"(4) Establish an appropriate centralized mech-
18	anism to control the allocation of resources for con-
19	ducting such required courses and other training
20	and education.
21	"(5) Select course providers and certify courses
22	to ensure that the procurement training curriculum

supports a coherent framework for the educational

development of acquisition employees, including the

23

1	provision of basic, intermediate, and advanced
2	courses.
3	"(6) Publish an annual catalog that includes a
4	list of the acquisition education and training
5	courses.
6	"(7) Develop a system of maintaining records
7	of student enrollment, and other data related to stu-
8	dents and courses conducted pursuant to this sec-
9	tion.
10	"(c) Eligibility for Training.—An acquisition
11	employee of any entity under subsection (d)(3) may re-
12	ceive training provided under this section. The appropriate
13	member of the Council on Procurement Training may di-
14	rect such an employee to receive procurement training.
15	"(d) Council on Procurement Training.—
16	"(1) Establishment.—The Secretary shall es-
17	tablish a Council on Procurement Training to advise
18	and make policy and curriculum recommendations to
19	the Chief Procurement Officer.
20	"(2) Chair of council.—The chair of the
21	Council on Procurement Training shall be the Dep-
22	uty Chief Procurement Officer.
23	"(3) Members.—The members of the Council
24	on Procurement Training are the chief procurement

25

officers of each of the following:

1	"(A) United States Customs and Border
2	Protection.
3	"(B) The Transportation Security Admin-
4	istration.
5	"(C) The Office of Procurement Oper-
6	ations.
7	"(D) The Bureau of Immigration and Cus-
8	toms Enforcement.
9	"(E) The Federal Emergency Management
10	Agency.
11	"(F) The Coast Guard.
12	"(G) The Federal Law Enforcement
13	Training Center.
14	"(H) The United States Secret Service.
15	"(I) Such other entity as the Secretary de-
16	termines appropriate.
17	"(e) Acquisition Employee Defined.—For pur-
18	poses of this section, the term 'acquisition employee'
19	means an employee serving under a career or career-condi-
20	tional appointment in the competitive service or appoint-
21	ment of equivalent tenure in the excepted service of the
22	Federal Government, at least 50 percent of whose as-
23	signed duties include acquisitions, procurement-related
24	program management, or procurement-related oversight
25	functions.

1	"(f) REPORT REQUIRED.—Not later than March 1
2	of each year, the Chief Procurement Officer shall submit
3	to the Secretary a report on the procurement training pro-
4	vided under this section, which shall include information
5	about student enrollment, students who enroll but do not
6	attend courses, graduates, certifications, and other rel-
7	evant information.".
8	(b) CLERICAL AMENDMENT.—The table of contents
9	in section 1(b) of such Act is amended by adding at the
10	end of the items relating to such subtitle the following
	"Sec. 890A. Homeland security procurement training.".
11	SEC. 402. AUTHORITY TO APPOINT AND MAINTAIN A CADRE
12	OF FEDERAL ANNUITANTS FOR PROCURE
12 13	OF FEDERAL ANNUITANTS FOR PROCURE MENT OFFICES.
13	MENT OFFICES.
13 14	MENT OFFICES. (a) Definitions.—For purposes of this section—
131415	MENT OFFICES. (a) Definitions.—For purposes of this section— (1) the term "procurement office" means the
13 14 15 16	MENT OFFICES. (a) Definitions.—For purposes of this section— (1) the term "procurement office" means the Office of Procurement Operations and any other
13 14 15 16 17	MENT OFFICES. (a) Definitions.—For purposes of this section— (1) the term "procurement office" means the Office of Procurement Operations and any other procurement office within any agency or other com-
13 14 15 16 17 18	MENT OFFICES. (a) DEFINITIONS.—For purposes of this section— (1) the term "procurement office" means the Office of Procurement Operations and any other procurement office within any agency or other component of the Department;
13 14 15 16 17 18	MENT OFFICES. (a) Definitions.—For purposes of this section— (1) the term "procurement office" means the Office of Procurement Operations and any other procurement office within any agency or other component of the Department; (2) the term "annuitant" means an annuitant
13 14 15 16 17 18 19 20	MENT OFFICES. (a) DEFINITIONS.—For purposes of this section— (1) the term "procurement office" means the Office of Procurement Operations and any other procurement office within any agency or other component of the Department; (2) the term "annuitant" means an annuitant under a Government retirement system;

- 1 (4) the term "employee" has the meaning given
- 2 such term by section 2105 of title 5, United States
- 3 Code.
- 4 (b) Appointment Authority.—The Secretary (act-
- 5 ing through the Chief Procurement Officer) may, for the
- 6 purpose of supporting the Department's acquisition capa-
- 7 bilities and enhancing contract management throughout
- 8 the Department, appoint annuitants to positions in pro-
- 9 curement offices in accordance with succeeding provisions
- 10 of this section.
- 11 (c) Noncompetitive Procedures; Exemption
- 12 From Offset.—An appointment made under subsection
- 13 (b) shall not be subject to the provisions of title 5, United
- 14 States Code, governing appointments in the competitive
- 15 service, and any annuitant serving pursuant to such an
- 16 appointment shall be exempt from sections 8344 and 8468
- 17 of such title 5 (relating to annuities and pay on reemploy-
- 18 ment) and any other similar provision of law under a Gov-
- 19 ernment retirement system.
- 20 (d) Limitations.—No appointment under subsection
- 21 (b) may be made if such appointment would result in the
- 22 displacement of any employee or would cause the total
- 23 number of positions filled by annuitants appointed under
- 24 such subsection to exceed 250 as of any time (determined
- 25 on a full-time equivalent basis).

- 1 (e) Rule of Construction.—An annuitant as to
- 2 whom an exemption under subsection (c) is in effect shall
- 3 not be considered an employee for purposes of any Govern-
- 4 ment retirement system.
- 5 (f) TERMINATION.—Upon the expiration of the 5-
- 6 year period beginning on the date of the enactment of this
- 7 Act—
- 8 (1) any authority to make appointments under
- 9 subsection (b) shall cease to be available; and
- 10 (2) all exemptions under subsection (c) shall
- 11 cease to be effective.
- 12 SEC. 403. ADDITIONAL REQUIREMENT TO REVIEW PAST
- 13 PERFORMANCE OF CONTRACTORS.
- 14 (a) IN GENERAL.—Such subtitle is further amended
- 15 by adding at the end the following new section:
- 16 "SEC. 837. REVIEW OF CONTRACTOR PAST PERFORMANCE.
- 17 "(a) Consideration of Contractor Past Per-
- 18 FORMANCE.—In awarding a contract to a contractor, the
- 19 Secretary shall consider the past performance of that con-
- 20 tractor based on the review conducted under subsection
- 21 (b).
- 22 "(b) Review Required.—Before awarding to a con-
- 23 tractor (including a contractor that has previously pro-
- 24 vided goods or services to the Department) a contract to
- 25 provide goods or services to the Department, the Sec-

- 1 retary, acting through the appropriate contracting officer
- 2 of the Department, shall require the contractor to submit
- 3 information regarding the contractor's performance of
- 4 Federal, State, and local government and private sector
- 5 contracts.
- 6 "(c) Contact of Relevant Officials.—As part
- 7 of any review of a contractor conducted under subsection
- 8 (b), the Secretary, acting through an appropriate con-
- 9 tracting officer of the Department, shall contact the rel-
- 10 evant official who administered or oversaw each contract
- 11 performed by that contractor during the five-year period
- 12 preceding the date on which the review begins.".
- 13 (b) CLERICAL AMENDMENT.—The table of contents
- 14 in section 1(b) of such Act is amended by adding at the
- 15 end of the items relating to such subtitle the following: "Sec. 838. Review of contractor past performance.".
- 16 SEC. 404. REQUIREMENT TO DISCLOSE FOREIGN OWNER-
- 17 SHIP OR CONTROL OF CONTRACTORS AND
- 18 SUBCONTRACTORS.
- 19 (a) Compliance With Buy American Act.—With
- 20 respect to any procurement of goods or services by the
- 21 Department of Homeland Security, the Chief Procurement
- 22 Officer of the Department shall conduct an independent
- 23 review of the procurement to ensure that it complies with
- 24 all relevant provisions of the Buy American Act (41
- 25 U.S.C. 10a et seq.).

- 1 (b) Foreign Ownership or Control of Con-2 tractors and Subcontractors.—
- 3 (1) Disclosure of information.—With respect to any procurement of goods or services by the 5 Department of Homeland Security, the Secretary of 6 Homeland Security shall require an offeror or pro-7 spective offeror to disclose whether the offeror or 8 any prospective subcontractor (at any tier) is owned 9 or controlled by a foreign person. The Secretary 10 shall require all offerors, prospective offerors, and 11 contractors to update the disclosure at any time be-12 fore award of the contract or during performance of 13 the contract, if the information provided becomes in-14 correct because of a change of ownership, a change 15 in subcontractors, or for any other reason.
 - (2) Foreign ownership or control.—In this subsection:
 - (A) The term "owned or controlled by a foreign person", with respect to an offeror, contractor, or subcontractor, means that a foreign person owns or controls, directly or indirectly, 50 percent or more of the voting stock or other ownership interest in the offeror, contractor, or subcontractor.

16

17

18

19

20

21

22

23

1	(B) The term "foreign person" means any
2	of the following:
3	(i) A foreign government.
4	(ii) A corporation organized under the
5	laws of a foreign country.
6	(iii) An individual who is not a citizen
7	of the United States.
8	(3) Regulations.—Not later than 180 days
9	after the date of the enactment of this Act, the Sec-
10	retary of Homeland Security shall promulgate regu-
11	lations to carry out this subsection.
12	SEC. 405. INTEGRITY IN CONTRACTING.
13	(a) In General.—Subtitle D of title VIII of the
14	Homeland Security Act of 2002 (6 U.S.C. 391 et seq.)
15	is amended by adding at the end the following:
16	"SEC. 836. INTEGRITY IN CONTRACTING.
17	"(a) Attestation Required.—The Secretary shall
18	require any offeror for any contract to provide goods or
19	services to the Department to submit as part of the
20	offeror's bid for such contract an attestation that affirma-
21	tively discloses any substantial role the offeror, the em-
22	ployees of the offeror, or any corporate parent or sub-
23	sidiary of the offeror may have played in creating a solici-
24	tation, request for proposal, statement of work, or state-

1	ment of objectives (as those terms are defined in the Fed-
2	eral Acquisition Regulation) for the Department.
3	"(b) Additional Requirements for Certain
4	Offerors.—If an offeror submits an attestation under
5	subsection (a) that discloses that the offeror, an employee
6	of the offeror, or any corporate parent or subsidiary of
7	the offeror played a substantial role in creating a solicita-
8	tion, request for proposal, statement of work, or statement
9	of objectives for the Department, the Secretary shall re-
10	quire the offeror to submit to the Secretary a description
11	of the safeguards used to ensure that precautions were
12	in place to prevent the offeror from receiving information
13	through such role that could be used to provide the offeror
14	an undue advantage in submitting an offer for a contract.
15	"(c) Certification Requirements.—
16	"(1) In general.—The Secretary shall require
17	any offeror for any contract to provide goods or
18	services to the Department to submit to the Sec-
19	retary as part of the offeror's bid for such contract
20	a certification in writing whether, as of the date on
21	which the certification is submitted, the offeror—
22	"(A) is in default on any payment of any
23	tax to the Federal Government; or
24	"(B) owes the Federal Government for any
25	payment of any delinquent tax.

- 1 "(2) Failure of Certification.—Nothing in
- 2 this section shall prevent the Department from
- 3 awarding a contract to an offeror based solely on the
- 4 offeror's certification.".
- 5 (b) CLERICAL AMENDMENT.—The table of contents
- 6 in section 1(b) of such Act is further amended by adding
- 7 at the end of the items relating to such subtitle the fol-
- 8 lowing:

"Sec. 836. Integrity in contracting.".

9 SEC. 406. SMALL BUSINESS UTILIZATION REPORT.

- 10 (a) Report.—Not later than 360 days after the date
- 11 of the enactment of this Act, the Chief Procurement Offi-
- 12 cer of the Department of Homeland Security shall submit
- 13 to the Secretary of Homeland Security, the Committee on
- 14 Homeland Security of the House of Representatives, and
- 15 the Committee on Homeland Security and Governmental
- 16 Affairs of the Senate a report that—
- 17 (1) identifies each component of the Depart-
- ment for which the aggregate value of contracts
- awarded in fiscal year 2006 by the component to
- 20 qualified HUBZone small business concerns and
- 21 small business concerns owned and controlled by
- service-disabled veterans was less than 3 percent of
- 23 the total value of all contracts awarded under the
- component for that fiscal year; and

(2) identifies each component of the Department for which the aggregate value of contracts awarded in fiscal year 2006 by the component to socially or economically disadvantaged small business concerns, including 8(a) small business concerns, and small business concerns owned and controlled by women was less than 5 percent of the total value of all contracts awarded by the component for that fiscal year.

(b) ACTION PLAN.—

- (1) ACTION PLAN REQUIRED.—Not later than 90 days after the date of the submission of the report required under subsection (a), the Chief Procurement Officer, in consultation with Office of Small and Disadvantaged Businesses Utilization of the Department, shall for each component identified under subsection (a)(1) and (a)(2), develop, submit to the Committees referred to in subsection (a), and begin implementing an action plan for achieving the objective described in subsection (b)(2). An action plan is not required if the component meets or exceeds is meeting or exceeding the objective described in subsection (b)(2).
- (2) IDENTIFICATION OF BARRIERS.—Each action plan shall identify and describe any barriers to

- achieving the objective of awarding by the compo-nent for a fiscal year contracts having an aggregate value of at least 3 percent of the total value of all contracts awarded by the component for the fiscal year to small business concerns identified under sub-section (a)(1) and 5 percent of the total value of all contracts awarded by the component for the fiscal year to small business concerns identified under subsection (a)(2).
 - (3) Performance measures and timetable for compliance and achievement of the objective described in paragraph (2).

(c) Priority Consideration.—

- (1) In general.—The Chief Procurement Officer may give priority to small business concerns for all open market procurements exceeding the simplified acquisition threshold prior to initiating full and open, or unrestricted, competition.
- (2) Order of priority.—In proceeding with priority consideration under paragraph (1), the Chief Procurement Officer shall consider contracting proposals in the following order:

- 1 (A) Proposals submitted by 8(a) small
 2 business concerns or HUBZone small business
 3 concerns; service-disabled veteran owned small
 4 business concerns; or women owned small business concerns.
 5 ness concerns.
 - (B) Proposals submitted by other shall business concerns.
 - (C) Proposals submitted under full and open competition.
- 10 (3) For purposes of carrying out paragraph (2) 11 with respect to proposals submitted by small busi-12 ness concerns described in the same subparagraph of 13 paragraph (2), the Chief Procurement Officer shall 14 select the appropriate category of concern based on 15 market research, historical data, and progress to-16 ward achieving the objective described in subsection 17 (b)(2).
- 18 (d) DEFINITIONS.—For purposes of this section, the
 19 terms "small business concern", "socially or economically
 20 disadvantaged small business concern", "women owned
 21 small business concern", "small business concern owned
 22 and controlled by service-disabled veterans", "8(a) small
 23 business concerns", and "qualified HUBZone small busi24 ness concern" have the meanings given such terms under

the Small Business Act (15 U.S.C. 631 et seg.).

6

7

8

1	SEC. 407. REQUIREMENT THAT UNIFORMS, PROTECTIVE
2	GEAR, BADGES, AND IDENIFICATION CARDS
3	OF HOMELAND SECURITY PERSONNEL BE
4	MANUFACTURED IN THE UNITED STATES.
5	(a) In General.—Subtitle D of title VIII of the
6	Homeland Security Act of 2002 (6 U.S.C. 391 et seq.)
7	is amended by adding at the end the following new section:
8	"SEC. 836. REQUIREMENT THAT CERTAIN ARTICLES PRO-
9	CURED FOR DEPARTMENT PERSONNEL BE
10	MANUFACTURED IN THE UNITED STATES.
11	"(a) Requirement.—Except as provided in section
12	(c), funds appropriated or otherwise available to the De-
13	partment may not be used for the procurement of an arti-
14	cle described in section (b) if the item is not manufactured
15	in the United States.
16	"(b) COVERED ARTICLES.—An article referred to in
17	subsection (a) is any of the following articles procured for
18	personnel of the Department:
19	"(1) Uniforms.
20	"(2) Protective gear.
21	"(3) Badges or other insignia indicating the
22	rank, office, or position of personnel.
23	"(4) Identification cards.
24	"(c) Availability Exception.—Subsection (a)
25	does not apply to the extent that the Secretary determines
26	that satisfactory quality and sufficient quantity of the ar-

- 1 ticle cannot be procured as and when needed at United
- 2 States market prices. If such a determination is made with
- 3 respect to an article, the Secretary shall—
- 4 "(1) notify the Committee on Homeland Secu-
- 5 rity of the House of Representatives and the Com-
- 6 mittee on Homeland Security and Governmental Af-
- 7 fairs of the Senate within 7 days after making the
- 8 determination; and
- 9 "(2) include in that notification a certification
- that manufacturing the article outside the United
- 11 States does not pose a risk to the national security
- of the United States, as well as a detailed expla-
- nation of the steps any facility outside the United
- 14 States that is manufacturing the article will be re-
- quired to take to ensure that the materials, patterns,
- logos, designs, or any other element used in or for
- the article are not misappropriated.
- 18 "(d) Other Exceptions.—Subsection (a) does not
- 19 apply—
- 20 "(1) to acquisitions at or below the micro-pur-
- 21 chase threshold (as defined in section 32 of the Of-
- fice of Federal Procurement Policy Act (41 U.S.C.
- 23 428)); and
- 24 "(2) to acquisitions outside the United States
- for use outside of the United States.

- 1 "(e) Relationship to Waiver Under Trade
- 2 AGREEMENTS ACT OF 1979.—Subsection (a) shall apply
- 3 notwithstanding any waiver under section 301 of the
- 4 Trade Agreements Act of 1979 (19 U.S.C. 2511).".
- 5 (b) Conforming Amendment.—The table of con-
- 6 tents of the Homeland Security Act of 2002 is amended
- 7 by adding after the item relating to section 835 the fol-
- 8 lowing new item:

"Sec. 836. Requirement that certain articles procured for Department personnel be manufactured in the United States.".

- 9 (c) APPLICABILITY.—The amendments made by this
- 10 section take effect 120 days after the date of the enact-
- 11 ment of this Act and apply to any contract entered into
- 12 on or after that date for the procurement of items to which
- 13 such amendments apply.
- 14 SEC. 408. DEPARTMENT OF HOMELAND SECURITY MENTOR-
- 15 **PROTÉGÉ PROGRAM.**
- 16 (a) Establishment.—The Secretary of Homeland
- 17 Security shall establish within the Department of Home-
- 18 land Security's Office of Small Business and Disadvan-
- 19 taged Business Utilization a Mentor-Protégé Program.
- 20 (b) Participation by Contractors and
- 21 Offerors.—The Secretary shall take affirmative steps to
- 22 publicize and to ensure that Department contractors and
- 23 offerors are fully aware of and are participating in the
- 24 Mentor-Protégé Program, including the fact that their ef-

- 1 forts to seek and develop a formal Mentor-Protégé rela-
- 2 tionship will be a factor in the evaluation of bids or offers
- 3 for Department contracts.
- 4 (c) Factor in Evaluation of Offers.—When
- 5 evaluating the offer of a contractor, the Department of
- 6 Homeland Security shall consider that offeror's efforts to
- 7 seek and develop a formal Mentor-Protégé relationship
- 8 under the Mentor-Protégé Program.
- 9 (d) REVIEW BY INSPECTOR GENERAL.—The Inspec-
- 10 tor General of the Department of Homeland Security shall
- 11 conduct a review of the Mentor-Protégé Program. Such
- 12 review shall include—
- 13 (1) an assessment of the program's effective-
- 14 ness;
- 15 (2) identification of any barriers that restrict
- 16 contractors from participating in the program;
- 17 (3) a comparison of the program with the De-
- 18 partment of Defense Mentor-Protégé Program; and
- 19 (4) development of recommendations to
- strengthen the program to include the maximum
- 21 number of contractors as possible.

TITLE V—WORKFORCE AND 1 TRAINING IMPROVEMENTS 2 3 SEC. 501. CUSTOMS AND BORDER PROTECTION OFFICER 4 PAY EQUITY. 5 (a) Definitions.—For purposes of this section: 6 (1) The term "Government retirement system" 7 means a retirement system established by law for 8 employees of the Government of the United States. 9 (2) The term "Customs and Border Protection 10 Officer position" refers to any Customs and Border 11 Protection Officer position— 12 (A) which is within the Department of 13 Homeland Security, and 14 (B) the primary duties of which consist of 15 enforcing the border, customs, or agriculture 16 laws of the United States; 17 such term includes a supervisory or administrative 18 position within the Department of Homeland Secu-19 rity to which an individual transfers directly from a 20 position described in the preceding provisions of this 21 paragraph in which such individual served for at 22 least three years. 23 (3) The term "law enforcement officer" has the 24 meaning given such term under the Government re-25 tirement system involved.

1	(4) The term "Executive agency" or "agency"
2	has the meaning given under section 105 of title 5,
3	United States Code.
4	(5) The term "prior qualified service" means
5	service as a Customs and Border Protection Officer
6	within the Department of Homeland Security, since
7	its creation in March 2003.
8	(b) Treatment as a Law Enforcement Offi-
9	CER.—In the administration of any Government retire-
10	ment system, service in a Customs and Border Protection
11	Officer position shall be treated in the same way as service
12	performed in a law enforcement officer position, subject
13	to succeeding provisions of this section.
14	(c) Applicability.—Subsection (b) shall apply in
15	the case of—
16	(1) any individual first appointed to a Customs
17	and Border Protection Officer position on or after
18	the date of the enactment of this Act; and
19	(2) any individual who—
20	(A) holds a Customs and Border Protec-
21	tion Officer position on the date of the enact-
22	ment of this Act pursuant to an appointment
23	made before such date; and
24	(B) who submits to the agency admin-
25	istering the retirement system involved an ap-

propriate election under this section, not later than five years after the date of the enactment of this Act or before separation from Government service, whichever is earlier.

- (d) Individual Contributions for Prior Quali-FIED SERVICE.—
- 7 (1) IN GENERAL.—An individual described in subsection (c)(2)(B) may, with respect to prior 8 9 qualified service performed by such individual, con-10 tribute to the Government retirement system by 11 which such individual is covered (for deposit in the 12 appropriate fund within the Treasury) the difference 13 between the individual contributions that were actu-14 ally made for such service and the individual con-15 tributions that should have been made for such serv-16 ice if subsection (b) had then been in effect (with in-17 terest).
 - (2) Effect of not contribution.—If less than the full contribution under paragraph (1) is made, all prior qualified service of the individual shall remain fully creditable as law enforcement officer service, but the resulting annuity (before cost-of-living adjustments) shall be reduced in a manner such that, when combined with the unpaid amount, would result in the present value of the total being

18

19

20

21

22

23

24

- 1 actuarially equivalent to the present value of the an-
- 2 nuity that would otherwise have been payable if the
- full contribution had been made.
- 4 (e) Government Contributions for Prior
- 5 QUALIFIED SERVICE.—
- 6 (1) IN GENERAL.—If an individual makes an
- 7 election under subsection (c)(2)(B), the Department
- 8 of Homeland Security shall remit, with respect to
- 9 any prior qualified service, the total amount of addi-
- tional Government contributions that would have
- been required for such service under the retirement
- system involved if subsection (b) had then been in
- effect (with interest).
- 14 (2) Contributions to be made ratably.—
- Government contributions under this subsection on
- behalf of an individual shall be made ratably (on at
- least an annual basis) over the ten-year period be-
- ginning on the date an individual's retirement de-
- ductions begin to be made.
- 20 (f) Exemption From Mandatory Separation.—
- 21 Effective during the three-year period beginning on the
- 22 date of the enactment of this Act, nothing in this section
- 23 shall result in any individual being involuntarily separated
- 24 on account of the provisions of any retirement system re-

- 1 lating to the mandatory separation of a law enforcement
- 2 officer on account of age or age and service combined.
- 3 (g) Rule of Construction.—Nothing in this sec-
- 4 tion shall be considered to apply in the case of a reem-
- 5 ployed annuitant.
- 6 (h) Regulations.—Any regulations necessary to
- 7 carry out this section shall be prescribed in consultation
- 8 with the Secretary of Homeland Security.
- 9 SEC. 502. PLAN TO IMPROVE REPRESENTATION OF MINORI-
- 10 TIES IN VARIOUS CATEGORIES OF EMPLOY-
- 11 MENT.
- 12 (a) Plan for Improving Representation of Mi-
- 13 NORITIES.—Not later than 90 days after the date of the
- 14 enactment of this Act, the Chief Human Capital Officer
- 15 of the Department of Homeland Security shall prepare
- 16 and transmit to the Committee on Homeland Security and
- 17 Governmental Affairs of the Senate, the Committee on
- 18 Homeland Security of the House of Representatives, and
- 19 the Government Comptroller General of the United States
- 20 a plan to achieve the objective of addressing any under
- 21 representation of minorities in the various categories of
- 22 civil service employment within such Department. Such
- 23 plan shall identify and describe any barriers to achieving
- 24 the objective described in the preceding sentence and the

1	strategies and measures included in the plan to overcome
2	them.
3	(b) Assessments.—Not later than 1 year after re-
4	ceiving the plan, the Comptroller General of the United
5	States shall assess—
6	(1) any programs and other measures currently
7	being implemented to achieve the objective described
8	in the first sentence of subsection (a); and
9	(2) the likelihood that the plan will allow the
10	Department to achieve such objective.
11	(c) Definitions.—For purposes of this section—
12	(1) the term "under representation" means a
13	situation in which the members of a minority group
14	within a category of Federal civil service employment
15	constitutes a lower percentage of the total number of
16	employees within the employment category than the
17	percentage that the minority constituted within the
18	labor force of the Federal Government, according to
19	statistics issued by the Office of Personnel Manage-
20	ment;
21	(2) the term "minority groups" or "minorities"
22	means—
23	(A) racial and ethnic minorities;
24	(B) women; and
25	(C) individuals with disabilities; and

1	(3) the term "category of civil service employ-
2	ment" means—
3	(A) each pay grade, pay band, or other
4	classification of every pay schedule and all other
5	levels of pay applicable to the Department of
6	Homeland Security; and
7	(B) such occupational, professional, or
8	other groupings (including occupational series)
9	as the Chief Human Capital Officer of the De-
10	partment of Homeland Security may specify, in
11	the plan described in subsection (a), in order to
12	carry out the purposes of this section.
13	SEC. 503. CONTINUATION OF AUTHORITY FOR FEDERAL
14	LAW ENFORCEMENT TRAINING CENTER TO
15	APPOINT AND MAINTAIN A CADRE OF FED-
16	ERAL ANNUITANTS.
17	Section 1202(a) of the 2002 Supplemental Appro-
18	priations Act for Further Recovery From and Response
19	To Terrorist Attacks on the United States (42 U.S.C.
20	3771 note) is amended in the first sentence by striking
21	"December 31, 2007" and inserting "December 31,
22	2008".

1	SEC. 504. AUTHORITY TO APPOINT AND MAINTAIN A CADRE
2	OF FEDERAL ANNUITANTS FOR CUSTOMS
3	AND BORDER PROTECTION.
4	(a) Definitions.—For purposes of this section—
5	(1) the term "CBP" means the United States
6	Customs and Border Protection;
7	(2) the term "annuitant" means an annuitant
8	under a Government retirement system;
9	(3) the term "Government retirement system"
10	has the meaning given such term by section 501(a);
11	and
12	(4) the term "employee" has the meaning given
13	such term by section 2105 of title 5, United States
14	Code.
15	(b) APPOINTMENT AUTHORITY.—The Secretary (act-
16	ing through the Commissioner of the United States Cus-
17	toms and Border Protection) may, for the purpose of ac-
18	celerating the ability of the CBP to secure the borders
19	of the United States, appoint annuitants to positions in
20	the CBP in accordance with succeeding provisions of this
21	section.
22	(e) Noncompetitive Procedures; Exemption
23	FROM OFFSET.—An appointment made under subsection
24	(b) shall not be subject to the provisions of title 5, United
25	States Code, governing appointments in the competitive
26	service, and any annuitant serving pursuant to such an

- 1 appointment shall be exempt from sections 8344 and 8468
- 2 of such title 5 (relating to annuities and pay on reemploy-
- 3 ment) and any other similar provision of law under a Gov-
- 4 ernment retirement system.
- 5 (d) Limitations.—No appointment under subsection
- 6 (b) may be made if such appointment would result in the
- 7 displacement of any employee or would cause the total
- 8 number of positions filled by annuitants appointed under
- 9 such subsection to exceed 500 as of any time (determined
- 10 on a full-time equivalent basis).
- 11 (e) Rule of Construction.—An annuitant as to
- 12 whom an exemption under subsection (c) is in effect shall
- 13 not be considered an employee for purposes of any Govern-
- 14 ment retirement system.
- 15 (f) Termination.—Upon the expiration of the 5-
- 16 year period beginning on the date of the enactment of this
- 17 Act—
- 18 (1) any authority to make appointments under
- subsection (b) shall cease to be available; and
- 20 (2) all exemptions under subsection (c) shall
- 21 cease to be effective.
- 22 SEC. 505. STRENGTHENING BORDER PATROL RECRUIT-
- 23 MENT AND RETENTION.
- In order to address the recruitment and retention
- 25 challenges faced by United States Customs and Border

- 1 Protection, the Secretary of Homeland Security shall es-
- 2 tablish a plan, consistent with existing Federal statutes
- 3 applicable to pay, recruitment, relocation, and retention
- 4 of Federal law enforcement officers. Such plan shall in-
- 5 clude the following components:
- 6 (1) The establishment of a recruitment incen-
- 7 tive for Border Patrol agents, including the estab-
- 8 lishment of a foreign language incentive award.
- 9 (2) The establishment of a retention plan, in-
- 10 cluding the payment of bonuses to Border Patrol
- agents for every year of service after the first two
- 12 years of service.
- 13 (3) An increase in the pay percentage differen-
- tials to Border Patrol agents in certain high-cost
- areas, as determined by the Secretary, consistent
- with entry-level pay to other Federal, State, and
- local law enforcement agencies.
- 18 (4) The establishment of a mechanism whereby
- 19 Border Patrol agents can transfer from one location
- 20 to another after the first two years of service in
- their initial duty location.
- 22 SEC. 506. LIMITATION ON REIMBURSEMENTS RELATING TO
- 23 CERTAIN DETAILEES.
- In the case of an individual assigned to the Depart-
- 25 ment of Homeland Security as a detailee under an ar-

- 1 rangement described in subchapter VI of chapter 33 of
- 2 title 5, United States Code, the maximum reimbursement
- 3 by the Department of Homeland Security which may be
- 4 made under section 3374(c) of such title with respect to
- 5 such individual for the period of the assignment (including
- 6 for any employee benefits) may not exceed the total
- 7 amount of basic pay that would have been payable for such
- 8 period if such individual had been paid, at the highest rate
- 9 allowable under section 5382 of such title, as a member
- 10 of the Senior Executive Service.

11 SEC. 507. INTEGRITY IN POST-EMPLOYMENT.

- 12 (a) Designations as Separate Agencies and Bu-
- 13 REAUS BARRED.—No agency, bureau, or other entity of
- 14 the Department of Homeland Security may be designated
- 15 under section 207(h)(1) of title 18, United States Code,
- 16 as a separate agency or bureau.
- 17 (b) Effective Date.—
- 18 (1) In general.—This section takes effect on
- the later of June 6, 2007, or the date of the enact-
- 20 ment of this Act.
- 21 (2) APPLICABILITY TO DESIGNATIONS.—The
- following shall cease to be effective on the later of
- June 6, 2007, or the date of the enactment of this
- 24 Act:

1	(A) Any waiver of restrictions made under
2	section 207(c)(2)(C) of title 18, United States
3	Code, before the enactment of this Act, with re-
4	spect to any position, or category of positions,
5	in the Department of Homeland Security.
6	(B) Any designation of an agency, bureau,
7	or other entity in the Department of Homeland
8	Security, before the enactment of this Act,
9	under section 207(h)(1) of title 18, United
10	States Code, as a separate agency or bureau.
11	SEC. 508. INCREASED SECURITY SCREENING OF HOME-
12	LAND SECURITY OFFICIALS.
13	(a) REVIEW REQUIRED.—Not later than 90 days
14	after the date of enactment of this Act, the Secretary of
15	Homeland Security shall conduct a Department-wide re-
16	view of Department of Homeland Security security clear-
17	ance and suitability review procedures for Department em-
18	ployees and contractors, as well as individuals in state and
19	local government agencies and private sector entities with
20	a need to receive classified information.
21	(b) Strengthening of Security Screening
22	Policies.—
23	(1) In general.—Based on the findings of the
24	review conducted under subsection (a), the Secretary
25	shall, as appropriate, take all necessary steps to

- strengthen the Department's security screening policies, including consolidating the security clearance investigative authority at the headquarters of the Department.
 - (2) Elements.—In strengthening security screening policies under paragraph (1), the Secretary shall consider whether and where appropriate ensure that—
 - (A) all components of the Department of Homeland Security meet or exceed Federal and Departmental standards for security clearance investigations, adjudications, and suitability reviews;
 - (B) the Department has a cadre of well-trained adjudicators; and that the Department has in place a program to train and oversee adjudicators; and
 - (C) suitability reviews are conducted for all Department of Homeland Security employees who transfer from a component of the Department to the headquarters of the Departmental.

22 SEC. 509. AUTHORITIES OF CHIEF SECURITY OFFICER.

23 (a) ESTABLISHMENT.—Title VII of the Homeland 24 Security Act of 2002 (6 U.S.C. 341 et seq.) is amended 25 by adding at the end the following:

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

1 "SEC. 707. CHIEF SECURITY OFFICER.

- 2 "(a) Establishment.—There is in the Department
- 3 a Chief Security Officer.
- 4 "(b) Responsibilities.—The Chief Security Officer
- 5 shall—
- 6 "(1) have responsibility for personnel security,
- 7 facility access, security awareness, and related train-
- 8 ing;
- 9 "(2) ensure that each component of the Depart-
- ment complies with Federal standards for security
- 11 clearances and background investigations;
- "(3) ensure, to the greatest extent practicable,
- that individuals in state and local government agen-
- cies and private sector entities with a need to receive
- 15 classified information, receive the appropriate clear-
- ances in a timely fashion; and
- 17 "(4) perform all other functions as determined
- by the Secretary.".
- 19 (b) Clerical Amendment.—The table of contents
- 20 in section 1(b) of such Act is amended by inserting after
- 21 the items relating to title VII the following new item:
 - "Sec. 707. Chief Security Officer.".

22 SEC. 510. DEPARTMENTAL CULTURE IMPROVEMENT.

- (a) Consideration Required.—The Secretary of
- 24 Homeland Security, acting through the Chief Human Cap-
- 25 ital Officer, shall consider implementing recommendations

- 1 set forth in the Homeland Security Advisory Council Cul-
- 2 ture Task Force Report of January 2007.
- 3 (b) Identification of Terms.—As part of this
- 4 consideration, the Secretary, acting through the Chief
- 5 Human Capital Officer, shall identify an appropriate term,
- 6 as among "workforce", "personnel", and "employee", to
- 7 replace "human capital" and integrate its use throughout
- 8 the operations, policies, and programs of the Department
- 9 of Homeland Security.
- 10 SEC. 511. HOMELAND SECURITY EDUCATION PROGRAM EN-
- 11 HANCEMENTS.
- 12 Section 845(b) of the Homeland Security Act of 2002
- 13 (6 U.S.C. 415(b)) is amended to read as follows:
- 14 "(b) Leveraging of Existing Resources.—To
- 15 maximize efficiency and effectiveness in carrying out the
- 16 Program, the Administrator shall use curricula modeled
- 17 on existing Department-reviewed Master's Degree cur-
- 18 ricula in homeland security, including curricula pending
- 19 accreditation, together with associated learning materials,
- 20 quality assessment tools, digital libraries, asynchronous
- 21 distance learning, video conferencing, exercise systems,
- 22 and other educational facilities, including the National Do-
- 23 mestic Preparedness Consortium, the National Fire Acad-
- 24 emy, and the Emergency Management Institute. The Ad-

- 1 ministrator may develop additional educational programs,
- 2 as appropriate.".

3 TITLE VI—BIOPREPAREDNESS

4 **IMPROVEMENTS**

- 5 SEC. 601. CHIEF MEDICAL OFFICER AND OFFICE OF
- 6 HEALTH AFFAIRS.
- 7 Section 516 of the Homeland Security Act of 2002
- 8 (6 U.S.C. 321e) is amended to read as follows:
- 9 "SEC. 516. CHIEF MEDICAL OFFICER.
- 10 "(a) In General.—There is in the Department a
- 11 Chief Medical Officer, who shall be appointed by the Presi-
- 12 dent, by and with the advice and consent of the Senate,
- 13 and shall have the rank and title of Assistant Secretary
- 14 for Health Affairs and Chief Medical Officer (in this sec-
- 15 tion referred to as the 'Chief Medical Officer').
- 16 "(b) Office of Health Affairs.—There is in the
- 17 Department an Office of Health Affairs, which shall be
- 18 headed by the Chief Medical Officer.
- 19 "(c) QUALIFICATIONS.—The individual appointed as
- 20 the Chief Medical Officer shall possess a demonstrated
- 21 ability in and knowledge of medicine and public health.
- 22 "(d) Responsibilities.—The Chief Medical Officer
- 23 shall have the primary responsibility within the Depart-
- 24 ment for medical and health issues related to the general
- 25 roles, responsibilities, and operations of the Department,

1	and natural disasters, acts of terrorism, and other man-
2	made disasters, including—
3	"(1) serving as the principal advisor to the Sec-
4	retary and leading the Department's medical care,
5	public health, food, water, veterinary care, and agro-
6	security and defense responsibilities;
7	"(2) providing oversight for all medically-re-
8	lated actions and protocols of the Department's
9	medical personnel;
10	"(3) administering the Department's respon-
11	sibilities for medical readiness, including—
12	"(A) planning and guidance to support im-
13	provements in local training, equipment, and
14	exercises funded by the Department; and
15	"(B) consistent with the National Re-
16	sponse Plan established pursuant to Homeland
17	Security Presidential Directive 8, assisting in
18	fulfilling the Department's roles in related
19	emergency support functions;
20	"(4) serving as the Department's primary point
21	of contact with the Department of Agriculture, the
22	Department of Defense, the Department of Health
23	and Human Services, the Department of Transpor-
24	tation, the Department of Veterans Affairs, and
25	other Federal departments and agencies, on all mat-

- ters of medical and public health to ensure coordination consistent with the National Response Plan;
- "(5) serving as the Department's primary point of contact for State, local, tribal, and territorial governments, the medical community, and the private sector, to ensure that medical readiness and response activities are coordinated and consistent with the National Response Plan and the Secretary's incident management requirements;
 - "(6) managing the Department's biodefense and biosurveillance activities including the National Biosurveillance Integration System, and the Departments responsibilities under Project BioShield in coordination with the Under Secretary of Science and Technology as appropriate;
 - "(7) assuring that the Department's workforce has science-based policy, standards, requirements, and metrics for occupational safety and health;
 - "(8) supporting the operational requirements of the Department's components with respect to protective medicine and tactical medical support;
 - "(9) developing, in coordination with appropriate Department entities, end-to-end plans for prevention, readiness, protection, response, and recovery

10

11

12

13

14

15

16

17

18

19

20

21

22

23

from catastrophic events with human, animal, agricultural, or environmental health consequences;

"(10) integrating into the end-to-end plans developed under paragraph (9), Department of Health and Human Services' efforts to identify and deploy medical assets (including human, fixed, and material assets) used in preparation for or response to national disasters and catastrophes, and to enable access by medical personnel patient electronic medical records to aid treatment of displaced persons in such circumstance, in order to assure that actions of both Departments are combined for maximum effectiveness during an emergency consistent with the National Response Plan and applicable emergency support functions;

- "(11) performing other duties relating to such responsibilities as the Secretary may require; and
- "(12) directing and maintaining a coordinated system for medical support of the Department's operational activities.".

21 SEC. 602. IMPROVING THE MATERIAL THREATS PROCESS.

- 22 (a) In General.—Section 319F-2(c)(2)(A) of the
- 23 Public Health Service Act (42 U.S.C. 247d–6b(c)(2)(A))
- 24 is amended—

3

5

6

7

8

9

10

11

12

13

14

15

16

1	(1) by redesignating clauses (i) and (ii) as sub-
2	clauses (I) and (II), respectively;
3	(2) by moving each of such subclauses two ems
4	to the right;
5	(3) by striking "(A) Material threat.—The
6	Homeland Security Secretary" and inserting the fol-
7	lowing:
8	"(A) Material Threat.—
9	"(i) In general.—The Secretary of
10	Homeland Security"; and
11	(4) by adding at the end the following clauses:
12	"(ii) Use of existing risk assess-
13	MENTS.—For the purpose of satisfying the
14	requirements of clause (i) as expeditiously
15	as possible, the Secretary of Homeland Se-
16	curity shall, as practicable, utilize existing
17	risk assessments that such Secretary con-
18	siders credible.
19	"(iii) Order of assessments.—
20	"(I) Groupings to facilitate
21	ASSESSMENT OF COUNTER-
22	MEASURES.—In conducting threat as-
23	sessments and determinations under
24	clause (i) of chemical, biological, radi-
25	ological, and nuclear agents, the Sec-

1	retary of Homeland Security shall, to
2	the extent practicable and appro-
3	priate, consider the completion of such
4	assessments and determinations for
5	groups of agents toward the goal of
6	facilitating the assessment of counter-
7	measures under paragraph (3) by the
8	Secretary of Health and Human Serv-
9	ices.
10	"(II) CATEGORIES OF COUNTER-
11	MEASURES.—The grouping of agents
12	under subclause (I) by the Secretary
13	of Homeland Security shall be de-
14	signed to facilitate assessments under
15	paragraph (3) by the Secretary of
16	Health and Human Services regarding
17	the following two categories of coun-
18	termeasures:
19	"(aa) Countermeasures that
20	may address more than one
21	agent identified under clause
22	(i)(II).
23	"(bb) Countermeasures that
24	may address adverse health con-

1	sequences that are common to
2	exposure to different agents.
3	"(III) Rule of construc-
4	TION.—A particular grouping of
5	agents pursuant to subclause (II) is
6	not required under such subclause to
7	facilitate assessments of both cat-
8	egories of countermeasures described
9	in such subclause. A grouping may
10	concern one category and not the
11	other.
12	"(iv) Deadline for completion of
13	CERTAIN MATERIAL THREAT DETERMINA-
14	TIONS.—With respect to chemical, biologi-
15	cal, radiological, and nuclear agents known
16	to the Secretary of Homeland Security as
17	of the day before the date of the enactment
18	of this clause, and which such Secretary
19	considers to be capable of significantly af-
20	fecting national security, such Secretary
21	shall complete the determinations under
22	clause (i)(II) not later than December 31,
23	2007.
24	"(v) Report to congress.—Not
25	later than 30 days after the date on which

1 the Secretary of Homeland Security com-2 pletes a material threat assessment under 3 clause (i), the Secretary shall submit to 4 Congress a report containing the results of such assessment. 6 "(vi) Definition.—For purposes of 7 this subparagraph, the term 'risk assess-8 ment' means a scientific, technically-based 9 analysis of agents that incorporates threat, 10 vulnerability, and consequence informa-11 tion.". 12 (b) AUTHORIZATION OF APPROPRIATIONS.—Section 521(d) of the Homeland Security Act of 2002 (6 U.S.C. 13 14 321–j(d)) is amended— 15 (1) in paragraph (1), by striking "2006," and inserting "2009,"; and 16 17 (2) by adding at the end the following: 18 "(3) Additional authorization of appro-19 PRIATIONS REGARDING CERTAIN THREAT ASSESS-20 MENTS.—For the purpose of providing an additional

PRIATIONS REGARDING CERTAIN THREAT ASSESSMENTS.—For the purpose of providing an additional
amount to the Secretary to assist the Secretary in
meeting the requirements of clause (iv) of section
319F-2(c)(2)(A)) of the Public Health Service Act
(relating to time frames), there are authorized to be
appropriated such sums as may be necessary for fis-

- 1 cal year 2008, in addition to the authorization of ap-
- 2 propriations established in paragraph (1). The pur-
- poses for which such additional amount may be ex-
- 4 pended include conducting risk assessments regard-
- 5 ing clause (i)(II) of such section when there are no
- 6 existing risk assessments that the Secretary con-
- 7 siders credible.".

8 SEC. 603. STUDY ON NATIONAL BIODEFENSE TRAINING.

- 9 (a) Study Required.—The Secretary of Homeland
- 10 Security shall, in consultation with the Secretary of De-
- 11 fense and the Secretary for Health and Human Services,
- 12 conduct a study to determine the staffing and training re-
- 13 quirements for pending capital programs to construct bio-
- 14 defense laboratories (including agriculture and animal lab-
- 15 oratories) at Biosafety Level 3 and Biosafety Level 4 or
- 16 to expand current biodefense laboratories to such biosafety
- 17 levels.
- 18 (b) Elements.—In conducting the study, the Sec-
- 19 retary of Homeland Security shall address the following:
- 20 (1) The number of trained personnel, by dis-
- 21 cipline and qualification level, required for existing
- biodefense laboratories at Biosafety Level 3 and Bio-
- safety Level 4, including the number trained in
- Good Laboratory Practices (GLP).

- (2) The number of research and support staff, 1 2 including researchers, laboratory technicians, animal 3 handlers, facility managers, facility or equipment 4 maintainers, safety and security personnel (including 5 biosafety, physical security, and cybersecurity per-6 sonnel), and other safety personnel required to man-7 age biodefense research efforts to combat bioter-8 rorism at the planned biodefense laboratories de-9 scribed in subsection (a).
 - (3) The training required to provide the personnel described by paragraphs (1) and (2), including the type of training (whether classroom, laboratory, or field training) required, the length of training required by discipline, and the curriculum required to be developed for such training.
 - (4) Training schedules necessary to meet the scheduled openings of the biodefense laboratories described in subsection (a), including schedules for refresher training and continuing education that may be necessary for that purpose.
- 21 (c) Report.—Not later than December 31, 2007, the
- 22 Secretary of Homeland Security shall submit to Congress
- 23 a report setting forth the results of the study conducted
- 24 under this section.

10

11

12

13

14

15

16

17

18

19

1	SEC. 604. NATIONAL BIOSURVEILLANCE INTEGRATION
2	CENTER.
3	(a) IN GENERAL.—Title III of the Homeland Secu-
4	rity Act of 2002 (6 U.S.C. 181 et seq.) is amended by
5	adding at the end the following new section:
6	"SEC. 316. NATIONAL BIOSURVEILLANCE INTEGRATION
7	CENTER.
8	"(a) Establishment.—The Secretary shall estab-
9	lish a National Biosurveillance Integration Center (re-
10	ferred to in this section as the 'NBIC') to enhance the
11	capability of the Federal Government to rapidly identify,
12	characterize, and localize a biological event by integrating
13	and analyzing data related to human health, animals,
14	plants, food, and the environment. The NBIC shall be
15	headed by a Director.
16	"(b) Integrated Biosurveillance Network.—
17	As part of the NBIC, the Director shall develop, operate,
18	and maintain an integrated network to detect, as early as
19	possible, a biological event that presents a risk to the
20	United States or the infrastructure or key assets of the
21	United States. The network shall—
22	"(1) consolidate data from all relevant surveil-
23	lance systems maintained by the Department and
24	other governmental and private sources, both foreign
25	and domestic, to the extent practicable; and

1	"(2) use an information technology system that
2	uses the best available statistical and other analyt-
3	ical tools to identify and characterize biological
4	events in as close to real-time as possible.
5	"(c) Responsibilities.—
6	"(1) IN GENERAL.—The Director shall—
7	"(A) monitor on an ongoing basis the
8	availability and appropriateness of candidate
9	data feeds and solicit new surveillance systems
10	with data that would enhance biological situa-
11	tional awareness or overall performance of the
12	NBIC;
13	"(B) review and seek to improve on an on-
14	going basis the statistical and other analytical
15	methods used by the NBIC;
16	"(C) establish a procedure to enable Fed-
17	eral, State and local government, and private
18	sector entities to report suspicious events that
19	could warrant further assessments by the
20	NBIC;
21	"(D) receive and consider all relevant
22	homeland security information; and
23	"(E) provide technical assistance, as ap-
24	propriate, to all Federal, State, and local gov-
25	ernment entities and private sector entities that

1	contribute data relevant to the operation of the
2	NBIC.
3	"(2) Assessments.—The Director shall—
4	"(A) continuously evaluate available data
5	for evidence of a biological event; and
6	"(B) integrate homeland security informa-
7	tion with NBIC data to provide overall biologi-
8	cal situational awareness and determine wheth-
9	er a biological event has occurred.
10	"(3) Information sharing.—The Director
11	shall—
12	"(A) establish a mechanism for real-time
13	communication with the National Operations
14	Center;
15	"(B) provide integrated information to the
16	heads of the departments and agencies with
17	which the Director has entered into an agree-
18	ment under subsection (d);
19	"(C) notify the Secretary, the head of the
20	National Operations Center, and the heads of
21	appropriate Federal, State, tribal, and local en-
22	tities of any significant biological event identi-
23	fied by the NBIC;
24	"(D) provide reports on NBIC assessments
25	to Federal, State, and local government entities,

1	including departments and agencies with which
2	the Director has entered into an agreement
3	under subsection (d), and any private sector en-
4	tities, as considered appropriate by the Direc-
5	tor; and
6	"(E) use information sharing networks
7	available to the Department for distributing
8	NBIC incident or situational awareness reports.
9	"(d) Interagency Agreements.—
10	"(1) IN GENERAL.—The Secretary shall seek to
11	enter into agreements with the heads of appropriate
12	Federal departments and agencies, including the De-
13	partment of Health and Human Services, Depart-
14	ment of Defense, the Department of Agriculture, the
15	Department of State, the Department of Interior
16	and the Intelligence Community.
17	"(2) Content of Agreements.—Under an
18	agreement entered into under paragraph (1), the
19	head of a Federal department or agency shall agree
20	to—
21	"(A) use the best efforts of the department
22	or agency to integrate biosurveillance informa-
23	tion capabilities through NBIC;
24	"(B) provide timely, evaluated information
25	to assist the NBIC in maintaining biological sit-

1	uational awareness for timely and accurate de-
2	tection and response purposes;
3	"(C) provide connectivity for the bio-
4	surveillance data systems of the department or
5	agency to the NBIC network under mutually
6	agreed protocols;
7	"(D) detail, if practicable, to the NBIC de-
8	partment or agency personnel with relevant ex-
9	pertise in human, animal, plant, food, or envi-
10	ronmental disease analysis and interpretation;
11	"(E) retain responsibility for the surveil-
12	lance and intelligence systems of that depart-
13	ment or agency, if applicable; and
14	"(F) participate in forming the strategy
15	and policy for the operation and information
16	sharing practices of the NBIC.
17	"(e) Notification of Director.—The Secretary
18	shall ensure that the Director is notified of homeland secu-
19	rity information relating to any significant biological
20	threat and receives all classified and unclassified reports
21	related to such a threat in a timely manner.
22	"(f) Administrative Authorities.—
23	"(1) Privacy.—The Secretary shall—
24	"(A) designate the NBIC as a public
25	health authority:

1	"(B) ensure that the NBIC complies with
2	any applicable requirements of the Health In-
3	surance Portability and Accountability Act of
4	1996; and
5	"(C) ensure that all applicable privacy reg-
6	ulations are strictly adhered to in the operation
7	of the NBIC and the sharing of any informa-
8	tion related to the NBIC.
9	"(2) Collection of Information.—The
10	NBIC, as a public health authority with a public
11	health mission, is authorized to collect or receive
12	health information, including such information pro-
13	tected under the Health Insurance Portability and
14	Accountability Act of 1996, for the purpose of pre-
15	venting or controlling disease, injury, or disability.
16	"(g) NBIC INTERAGENCY WORKING GROUP.—The
17	Director shall—
18	"(1) establish an interagency working group to
19	facilitate interagency cooperation to advise the Di-
20	rector on recommendations to enhance the bio-
21	surveillance capabilities of the Department; and
22	"(2) invite officials of Federal agencies that
23	conduct biosurveillance programs, including officials
24	of the departments and agencies with which the Sec-

- 1 retary has entered into an agreement under sub-
- 2 section (d), to participate in the working group.
- 3 "(h) Annual Report Required.—Not later than
- 4 December 31 of each year, the Secretary shall submit to
- 5 Congress a report that contains each of the following:
- 6 "(1) A list of departments, agencies, and pri-
- 7 vate or nonprofit entities participating in the NBIC
- 8 and a description of the data that each entity has
- 9 contributed to the NBIC during the preceding fiscal
- 10 year.
- 11 "(2) The schedule for obtaining access to any
- 12 relevant biosurveillance information not received by
- the NBIC as of the date on which the report is sub-
- mitted.
- 15 "(3) A list of Federal, State, and local govern-
- ment entities and private sector entities that have
- direct or indirect access to the information that is
- integrated by the NBIC.
- 19 "(4) For any year before the NBIC is fully im-
- 20 plemented or any year in which any major structural
- or institutional change is made to the NBIC, an im-
- plementation plan for the NBIC that includes cost,
- schedule, key milestones, and the status of such
- 24 milestones.

- 1 "(i) Relationship to Other Departments and
- 2 AGENCIES.—The authority of the Secretary under this
- 3 section shall not affect an authority or responsibility of
- 4 any other Federal department or agency with respect to
- 5 biosurveillance activities under any program administered
- 6 by that department or agency.
- 7 "(j) Authorization of Appropriations.—There
- 8 are authorized to be appropriated to carry out this section
- 9 such sums as may be necessary for each fiscal year.
- 10 "(k) BIOLOGICAL EVENT.—For purposes of this sec-
- 11 tion, the term 'biological event' means—
- 12 "(1) an act of terrorism involving biological
- agents or toxins of known or unknown origin; or
- 14 "(2) a naturally occurring outbreak of an infec-
- tious disease that may be of potential national sig-
- nificance.".
- 17 (b) Clerical Amendment.—The table of contents
- 18 in section 1(b) of such Act is amended by inserting after
- 19 the items relating to such title the following:
 - "Sec. 316. National Biosurveillance Integration Center.".
- 20 (c) Deadline for Implementation.—The Na-
- 21 tional Biosurveillance Integration Center required under
- 22 section 316 of the Homeland Security Act of 2002, as
- 23 added by subsection (a), shall be fully operational by not
- 24 later than September 30, 2008.

SEC. 605. RISK ANALYSIS PROCESS AND INTEGRATED CBRN

- 2 RISK ASSESSMENT.
- 3 (a) IN GENERAL.—Title III of the Homeland Secu-
- 4 rity Act of 2002 (6 U.S.C. 181 et seq.) is amended by
- 5 adding at the end the following:
- 6 "SEC. 316. RISK ANALYSIS PROCESS AND INTEGRATED
- 7 CBRN RISK ASSESSMENT.
- 8 "(a) RISK ANALYSIS PROCESS.—The Secretary shall
- 9 develop a risk analysis process that utilizes a scientific,
- 10 quantitative methodology to assess and manage risks
- 11 posed by chemical, biological, radiological, and nuclear
- 12 (CBRN) agents.
- 13 "(b) Integrated CBRN Risk Assessment.—The
- 14 Secretary shall use the process developed under subsection
- 15 (a) to conduct a risk assessment that shall support the
- 16 integration of chemical, biological, radiological, and nu-
- 17 clear agents.
- 18 "(c) Purpose.—The purpose of the risk analysis
- 19 process developed under subsection (a) and the integrated
- 20 risk assessment conducted under subsection (b) shall be
- 21 to identify high risk agents, determine how best to miti-
- 22 gate those risks, and guide resource allocation. Such risk
- 23 analysis shall—
- 24 "(1) facilitate satisfaction of the requirements
- of section 602;

1	"(2) guide research, development, acquisition,
2	and deployment of applicable countermeasures, in-
3	cluding detection systems;
4	"(3) identify key knowledge gaps or
5	vulnerabilities in the CBRN defense posture of the
6	Department;
7	"(4) enable rebalancing and refining of invest-
8	ments within individual classes of threat agents as
9	well as across such classes; and
10	"(5) support end-to-end assessments of the
11	overall CBRN defense policy of the Department,
12	taking into account the full spectrum of counter-
13	measures available, including prevention, prepared-
14	ness, planning, response and recovery activities, to
15	better steer investments to strategies with the great-
16	est potential for mitigating identified risks.
17	"(d) Risk Information.—
18	"(1) Classes of threat agents.—In devel-
19	oping the risk analysis process under subsection (a)
20	and conducting the risk assessment under subsection
21	(b), the Secretary shall consider risks posed by the
22	following classes of threats:
23	"(A) Chemical threats, including—
24	"(i) toxic industrial materials and
25	chemicals:

1	"(ii) traditional chemical warfare
2	agents; and
3	"(iii) non-traditional agents, which
4	are defined as novel chemical threat agents
5	or toxicants requiring adapted counter-
6	measures.
7	"(B) Biological threats, including—
8	"(i) traditional agents listed by the
9	Centers of Disease Control and Prevention
10	as Category A, B, and C pathogens and
11	toxins;
12	"(ii) enhanced agents, which are de-
13	fined as traditional agents that have been
14	modified or selected to enhance their abil-
15	ity to harm human populations or cir-
16	cumvent current countermeasures;
17	"(iii) emerging agents, which are de-
18	fined as previously unrecognized pathogens
19	that may be naturally occurring and
20	present a serious risk to human popu-
21	lations; and
22	"(iv) advanced or engineered agents,
23	which are defined as novel pathogens or
24	other materials of biological nature that
25	have been artificially engineered in the lab-

1	oratory to bypass traditional counter-
2	measures or produce a more severe or oth-
3	erwise enhanced spectrum of disease.
4	"(C) Nuclear and radiological threats, in-
5	cluding fissile and other radiological material
6	that could be incorporated into an improvised
7	nuclear device or a radiological dispersal device
8	or released into a wide geographic area by dam-
9	age to a nuclear reactor.
10	"(D) Threats to the agriculture sector and
11	food and water supplies.
12	"(E) Other threat agents the Secretary de-
13	termines appropriate.
14	"(2) Sources.—The risk analysis process de-
15	veloped under subsection (a) shall be informed by
16	findings of the intelligence and law enforcement
17	communities and integrated with expert input from
18	the scientific, medical, and public health commu-
19	nities, including from relevant components of the
20	Department and other Federal agencies.
21	"(3) Data quality, specificity, and con-
22	FIDENCE.—In developing the risk analysis process
23	under subsection (a), the Secretary shall consider
24	the degree of uncertainty and variability in the avail-

able scientific information and other information

1	about the classes of threat agents under paragraph
2	(1). An external review shall be conducted to assess
3	the ability of the risk analysis process developed by
4	the Secretary to address areas of large degrees of
5	uncertainty.
6	"(4) New Information.—The Secretary shall
7	frequently and systematically update the risk assess-
8	ment conducted under subsection (b), as needed, to
9	incorporate emerging intelligence information or
10	technological changes in order to keep pace with
11	evolving threats and rapid scientific advances.
12	"(e) Methodology.—The risk analysis process de-
13	veloped by the Secretary under subsection (a) shall—
14	"(1) consider, as variables—
15	"(A) threat, or the likelihood that a type
16	of attack that might be attempted;
17	"(B) vulnerability, or the likelihood that an
18	attacker would succeed; and
19	"(C) consequence, or the likely impact of
20	an attack;
21	"(2) evaluate the consequence component of
22	risk as it relates to mortality, morbidity, and eco-
23	nomic effects;
24	"(3) allow for changes in assumptions to evalu-
25	ate a full range of factors, including technological,

- economic, and social trends, which may alter the future security environment;
- "(4) contain a well-designed sensitivity analysis to address high degrees of uncertainty associated with the risk analyses of certain CBRN agents;
- 6 "(5) utilize red teaming analysis to identify 7 vulnerabilities an adversary may discover and exploit 8 in technology, training, and operational procedures 9 and to identify open-source information that could 10 be used by those attempting to defeat the counter-11 measures; and
- "(6) incorporate an interactive interface that makes results and limitations transparent and useful to decision makers for identifying appropriate risk management activities.
- "(f) COORDINATION.—The Secretary shall ensure that all risk analysis activities with respect to radiological or nuclear materials shall be conducted in coordination with the Domestic Nuclear Detection Office.
- 20 "(g) Timeframe; Reports to Congress.—
- "(1) Initial report.—By not later than June 22 2008, the Secretary shall complete the first formal, 23 integrated, CBRN risk assessment required under 24 subsection (b) and shall submit to Congress a report 25 summarizing the findings of such assessment and

- 1 identifying improvements that could be made to en-
- 2 hance the transparency and usability of the risk
- analysis process developed under subsection (a).
- 4 "(2) UPDATES TO REPORT.—The Secretary
- 5 shall submit to Congress updates to the findings and
- 6 report in paragraph (1), when appropriate, but by
- 7 not later than two years after the date on which the
- 8 initial report is submitted. Such updates shall reflect
- 9 improvements in the risk analysis process developed
- under subsection (a).".
- 11 (b) CLERICAL AMENDMENT.—The table of contents
- 12 in section 1(b) of such Act is amended by inserting after
- 13 the items relating to title III the following:

"Sec. 316. Risk analysis process and integrated CBRN risk assessment.".

14 TITLE VII—HOMELAND SECU-

15 RITY CYBERSECURITY IM-

16 **PROVEMENTS**

- 17 SEC. 701. CYBERSECURITY AND TELECOMMUNICATIONS.
- 18 (a) IN GENERAL.—Subtitle C of title II of the Home-
- 19 land Security Act of 2002 (6 U.S.C. 141 et seq.) is amend-
- 20 ed by adding at the end the following new section:
- 21 "SEC. 226. OFFICE OF CYBERSECURITY AND TELE-
- 22 **COMMUNICATIONS.**
- "(a) IN GENERAL.—There shall be within the De-
- 24 partment of Homeland Security an Office of Cybersecurity
- 25 and Telecommunications, which shall be headed by the As-

I	sistant Secretary for Cybersecurity and Telecommuni-
2	cations.
3	"(b) Duty of the Assistant Secretary.—The
4	Assistant Secretary shall assist the Secretary in carrying
5	out the responsibilities of the Department regarding
6	cybersecurity and telecommunications.
7	"(c) Responsibilities.—The Assistant Secretary
8	shall be responsible for overseeing preparation, situational
9	awareness, response, reconstitution, and mitigation nec-
10	essary for cyber security and to protect telecommuni-
11	cations from acts of terrorism and other large scale dis-
12	ruptions, and shall conduct the following activities to exe-
13	cute those responsibilities:
14	"(1) Preparation and situational aware-
15	NESS.—
16	"(A) Establish and maintain a capability
17	within the Department to monitor critical infor-
18	mation infrastructure to aid in detection of
19	vulnerabilities and warning of potential acts of
20	terrorism and other attacks.
21	"(B) Conduct risk assessments on critical
22	information infrastructure with respect to acts
23	of terrorism and other large-scale disruptions,
24	identify and prioritize vulnerabilities in critical

1	information infrastructure, and coordinate the
2	mitigation of such vulnerabilities.
3	"(C) Develop a plan for the continuation
4	of critical information operations in the event of
5	a cyber attack or other large-scale disruption of
6	the information infrastructure of the United
7	States.
8	"(D) Oversee an emergency communica-
9	tions system in the event of an act of terrorism
10	or other large-scale disruption of the informa-
11	tion infrastructure of the United States.
12	"(2) Response and reconstitution.—
13	"(A) Define what qualifies as a cyber inci-
14	dent of national significance for purposes of the
15	National Response Plan.
16	"(B) Ensure that the Department's prior-
17	ities, procedures, and resources are in place to
18	reconstitute critical information infrastructures
19	in the event of an act of terrorism or other
20	large-scale disruption.
21	"(3) Mitigation.—
22	"(A) Develop a national cybersecurity
23	awareness, training, and education program
24	that promotes cybersecurity awareness within

- the Federal Government and throughout the Nation.
- 3 "(B) Consult and coordinate with the 4 Under Secretary for Science and Technology on 5 cybersecurity research and development to
- 6 strengthen critical information infrastructure
- 7 against acts of terrorism and other large-scale
- 8 disruptions.
- 9 "(d) Definition.—In this section the term 'critical
- 10 information infrastructure' means systems and assets,
- 11 whether physical or virtual, used in processing, transfer-
- 12 ring, and storing information so vital to the United States
- 13 that the incapacity or destruction of such systems and as-
- 14 sets would have a debilitating impact on security, national
- 15 economic security, national public health or safety, or any
- 16 combination of those matters.".
- 17 (b) Clerical Amendment.—The table of contents
- 18 in section 1(b) of such Act is amended by inserting at the
- 19 end of the items relating to subtitle C of title II the fol-
- 20 lowing:

"Sec. 226. Office of Cybersecurity and Telecommunications.".

21 SEC. 702. CYBERSECURITY RESEARCH AND DEVELOPMENT.

- 22 (a) IN GENERAL.—The Under Secretary for Science
- 23 and Technology shall support research, development, test-
- 24 ing, evaluation, and transition of cybersecurity technology
- 25 including fundamental, long-term research in

	0 2
1	cybersecurity, to improve the ability of the United States
2	to prevent, protect against, detect, respond to, and recover
3	from cyber attacks, with emphasis on research and devel-
4	opment relevant to large-scale, high-impact attacks.
5	(b) ACTIVITIES.—The research and development sup-
6	ported under subsection (a) shall include work to—
7	(1) advance the development and accelerate the
8	deployment of more secure versions of fundamental
9	Internet protocols and architectures, including for
10	the domain name system and routing protocols;
11	(2) improve and create technologies for detect-
12	ing attacks or intrusions, including monitoring tech-
13	nologies;
14	(3) improve and create mitigation and recovery
15	methodologies, including techniques for containment
16	of attacks and development of resilient networks and
17	systems that degrade gracefully;
18	(4) develop and support infrastructure and tools
19	to support cybersecurity research and development
20	efforts, including modeling, testbeds, and data sets
21	for assessment of new cybersecurity technologies;
22	(5) assist the development and support of tech-
23	nologies to reduce vulnerabilities in process control

systems (PCS); and

- 1 (6) test, evaluate, and facilitate the transfer of
- technologies associated with the engineering of less
- 3 vulnerable software and securing the IT software de-
- 4 velopment lifecycle.
- 5 (c) COORDINATION.—In carrying out this section, the
- 6 Under Secretary for Science and Technology shall coordi-
- 7 nate activities with—
- 8 (1) the Assistant Secretary for Cybersecurity
- 9 and Telecommunications; and
- 10 (2) other Federal agencies, including the Na-
- tional Science Foundation, the Defense Advanced
- 12 Research Projects Agency, the Information Assur-
- ance Directorate of the National Security Agency,
- the National Institute of Standards and Technology,
- and other appropriate working groups established by
- the President to identify unmet needs and coopera-
- 17 tively support activities, as appropriate.
- 18 (d) AUTHORIZATION OF APPROPRIATIONS.—Of the
- 19 amount authorized by section 101, there are authorized
- 20 to be appropriated for the Department of Homeland Secu-
- 21 rity for fiscal year 2008, \$50,000,000, for the
- 22 cybersecurity research and development activities of the
- 23 Directorate for Science and Technology to prevent, detect,
- 24 and respond to acts of terrorism and other large-scale dis-
- 25 ruptions to information infrastructure.

1 TITLE VIII—SCIENCE AND 2 TECHNOLOGY IMPROVEMENTS

`									
₹.	CEC	$Q \Lambda 1$	REDOR	Γ T Ω	CONGRE	TCC ON	STP AT	TCIC	DT AN
.,	BEC.	αu_{\perp}	THE VIL		COMME	ווע סמע	SILAI	LIGHT.	LAN.

5	SEC. 601. REPORT TO CONGRESS ON STRATEGIC FLAN.
4	Not later than 120 days after the date of enactment
5	of this Act, the Under Secretary for Science and Tech-
6	nology shall transmit to Congress the strategic plan de-
7	scribed in section 302(2) of the Homeland Security Act
8	of 2002 (6 U.S.C. 182(2)). In addition to the require-
9	ments described in that section 302(2), the strategic plan
10	transmitted under this section shall include—
11	(1) a strategy to enhance the Directorate for
12	Science and Technology workforce, including edu-
13	cation and training programs, improving morale,
14	minimizing turnover, strengthening workforce re-
15	cruitment, and securing institutional memory;
16	(2) the Department policy describing the proce-
17	dures by which the Directorate for Science and
18	Technology hires and administers assignments to in-
19	dividuals assigned to the Department as detailees
20	under an arrangement described in subchapter VI of
21	chapter 33 of title 5, United States Code;
22	(3) the Department policy governing the re-
23	sponsibilities of the Under Secretary for Science and
24	Technology, the Assistant Secretary for Policy, and
25	the Under Secretary for Management, and the oper-

	87
1	ational components of the Department regarding re-
2	search, development, testing, evaluation, and pro-
3	curement of homeland security technologies;
4	(4) a description of the methodology by which
5	research, development, testing, and evaluation is
6	prioritized and funded by the Directorate for Science
7	and Technology;
8	(5) a description of the performance measure-
9	ments to be used or a plan to develop performance
10	measurements that can be used to annually evaluate
11	the Directorate for Science and Technology's activi-
12	ties, mission performance, and stewardship of re-
13	sources;
14	(6) a plan for domestic and international co-
15	ordination of all related programs and activities
16	within the Department and throughout Federal
17	agencies, State, local, and tribal governments, the
18	emergency responder community, industry, and aca-
19	demia;
20	(7) a plan for leveraging the expertise of the
21	National Laboratories and the process for allocating
22	funding to the National Laboratories; and

- (8) a strategy for the Homeland Security Advanced Research Projects Agency that includes—
- 25 (A) a mission statement;

23

1	(B) a description of the Department's high
2	risk and high payoff research, development,
3	test, and evaluation strategy; and
4	(C) internal policies designed to encourage
5	innovative solutions.
6	SEC. 802. CENTERS OF EXCELLENCE PROGRAM.
7	(a) Authorization of Appropriations.—Of the
8	amount authorized by section 101, there is authorized to
9	be appropriated to the Secretary of Homeland Security for
10	carrying out the Centers of Excellence Program
11	\$31,000,000 for fiscal year 2008 such that each center
12	that received funding in fiscal year 2007 shall receive, at
13	a minimum, the same amount it received in fiscal year
14	2007.
15	(b) Minority Serving Institutions Program.—
16	Of the amount authorized by section 101, there is author-
17	ized to be appropriated to the Secretary of Homeland Se-
18	curity for carrying out the Minority Serving Institutions
19	Program $\$8,000,000$ for fiscal year 2008.
20	(c) CENTERS OF EXCELLENCE PROGRAM PARTICIPA-
21	TION.—
22	(1) REQUIREMENT.—If, by the date of the en-
23	actment of this Act, the Secretary of Homeland Se-
24	curity has not selected a Minority Serving Institu-
25	tion to participate as a Center of Excellence under

1	the Department of Homeland Security Centers of
2	Excellence Program, at least one of the next four
3	Centers of Excellence selected after the date of en-
4	actment of this Act shall be an otherwise eligible ap-
5	plicant that is a Minority Serving Institution.
6	(2) Minority serving institution de-
7	FINED.—In this subsection the term "Minority Serv-
8	ing Institution" means—
9	(A) an historically black college or univer-
10	sity that receives assistance under part B of
11	title III of the Higher Education Act of 1965
12	(20 U.S.C. 106 et seq);
13	(B) an hispanic-serving institution (as that
14	term is defined in section 502 of the Higher
15	Education Act of 1965 (20 U.S.C. 1101a); or
16	(C) a tribally controlled college or univer-
17	sity (as that term is defined in section 2 of the
18	Tribally Controlled College or University Assist-
19	ance Act of 1978 (25 U.S.C. 1801).
20	SEC. 803. NATIONAL RESEARCH COUNCIL STUDY OF UNI-
21	VERSITY PROGRAMS.
22	(a) STUDY.—Not later than 3 months after the date
23	of enactment of this Act, the Under Secretary for Science
24	and Technology of the Department of Homeland Security
25	shall seek to enter into an arrangement with the National

- 1 Research Council of the National Academy of Sciences to
- 2 conduct a study to assess the University Programs of the
- 3 Department, with an emphasis on the Centers of Excel-
- 4 lence Program and the future plans for these programs,
- 5 and make recommendations for appropriate improve-
- 6 ments.
- 7 (b) Subjects.—The study shall include—
- 8 (1) a review of key areas of study needed to
- 9 support the homeland security mission, and criteria
- that should be utilized to determine those key areas
- for which the Department should maintain or estab-
- lish Centers of Excellence;
- 13 (2) a review of selection criteria and weighting
- of such criteria for Centers of Excellence;
- 15 (3) an examination of the optimal role of Cen-
- ters of Excellence in supporting the mission of the
- 17 Directorate of Science and Technology and the most
- advantageous relationship between the Centers of
- 19 Excellence and the Directorate and the Department
- 20 components the Directorate serves;
- 21 (4) an examination of the length of time the
- 22 Centers of Excellence should be awarded funding
- and the frequency of the review cycle in order to
- 24 maintain such funding, particularly given their focus
- on basic, long term research;

- 1 (5) identification of the most appropriate review 2 criteria and metrics to measure demonstrable 3 progress, and mechanisms for delivering and dis-4 seminating the research results of established Cen-5 ters of Excellence within the Department, and to 6 other Federal, State, and local agencies;
 - (6) an examination of the means by which academic institutions that are not designated or associated with Centers of Excellence can optimally contribute to the research mission of the Directorate;
 - (7) an assessment of the interrelationship between the different University Programs; and
- 13 (8) a review of any other essential elements of 14 the University Programs to be determined in the 15 conduct of the study.
- 16 (c) Report.—The Under Secretary for Science and 17 Technology shall transmit a report containing the results
- 18 of the study and recommendations required by subsection
- 19 (a) and the Under Secretary's response to the rec-
- 20 ommendations, to the appropriate Congressional commit-
- 21 tees not later than 24 months after the date of enactment
- 22 of this Act

7

8

9

10

11

- 23 (d) AUTHORIZATION OF APPROPRIATIONS.—Of the
- 24 amount authorized in section 101, there is authorized to
- 25 be appropriated to carry out this section \$500,000.

1	SEC. 804. STREAMLINING OF SAFETY ACT AND
2	ANTITERRORISM TECHNOLOGY PROCURE
3	MENT PROCESSES.
4	(a) Personnel.—The Secretary of Homeland Secu-
5	rity shall ensure that, in addition to any personnel en-
6	gaged in technical evaluations that may be appropriate,
7	a sufficient number of full-time equivalent personnel, who
8	are properly trained and qualified to apply legal, economic,
9	and risk analyses, are involved in the review and
10	prioritization of antiterrorism technologies for the purpose
11	of determining whether such technologies may be des-
12	ignated by the Secretary as qualified antiterrorism tech-
13	nologies under section 862(b) of the SAFETY Act (6
14	U.S.C. 441(b)) or certified by the Secretary under section
15	863(d) of such Act (6 U.S.C. 442(d)).
16	(b) Coordination Within Department of Home-
17	LAND SECURITY.—The Secretary of Homeland Security
18	shall—
19	(1) establish a formal coordination process that
20	includes the official of the Department of Homeland
21	Security with primary responsibility for the imple-
22	mentation of the SAFETY Act, the Chief Procure-
23	ment Officer of the Department, the Under Sec-
24	retary for Science and Technology, the Under Sec-
25	retary for Policy, and the Department of Homeland
26	Security General Counsel to ensure the maximum

1	application of the litigation and risk management
2	provisions of the SAFETY Act to antiterrorism
3	technologies procured by the Department; and
4	(2) promote awareness and utilization of the
5	litigation and risk management provisions of the
6	SAFETY Act in the procurement of antiterrorism
7	technologies.
8	(c) Issuance of Departmental Directive.—The
9	Secretary of Homeland Security shall, in accordance with
10	the final rule implementing the SAFETY Act, issue a De-
11	partmental management directive providing for coordina-
12	tion between Department procurement officials and any
13	other Department official responsible for implementing
14	the SAFETY Act in advance of any Department procure-
15	ment of an antiterrorism technology, as required under
16	subsection (b).
17	SEC. 805. PROMOTING ANTITERRORISM THROUGH INTER
18	NATIONAL COOPERATION ACT.
19	(a) In General.—The Homeland Security Act of
20	2002 is amended by inserting after section 313 (6 U.S.C.
2.1	193) the following:

- 22 "SEC. 314. PROMOTING ANTITERRORISM THROUGH INTER-
- 23 NATIONAL COOPERATION PROGRAM.
- 24 "(a) Definitions.—In this section:

1	"(1) DIRECTOR.—The term 'Director' means
2	the Director selected under subsection (b)(2).
3	"(2) International cooperative activ-
4	ITY.—The term 'international cooperative activity
5	includes—
6	"(A) coordinated research projects, joint
7	research projects, or joint ventures;
8	"(B) joint studies or technical demonstra-
9	tions;
10	"(C) coordinated field exercises, scientific
11	seminars, conferences, symposia, and work-
12	shops;
13	"(D) training of scientists and engineers;
14	"(E) visits and exchanges of scientists, en-
15	gineers, or other appropriate personnel;
16	"(F) exchanges or sharing of scientific and
17	technological information; and
18	"(G) joint use of laboratory facilities and
19	equipment.
20	"(b) Science and Technology Homeland Secu-
21	RITY INTERNATIONAL COOPERATIVE PROGRAMS OF
22	FICE.—
23	"(1) ESTABLISHMENT.—The Under Secretary
24	shall establish the Science and Technology Home-

1	land Security International Cooperative Programs
2	Office.
3	"(2) DIRECTOR.—The Office shall be headed by
4	a Director, who—
5	"(A) shall be selected by and shall report
6	to the Under Secretary; and
7	"(B) may be an officer of the Department
8	serving in another position.
9	"(3) Responsibilities.—
10	"(A) DEVELOPMENT OF MECHANISMS.—
11	The Director shall be responsible for devel-
12	oping, in consultation with the Department of
13	State, understandings or agreements that allow
14	and support international cooperative activity in
15	support of homeland security research, develop-
16	ment, and comparative testing.
17	"(B) Priorities.—The Director shall be
18	responsible for developing, in coordination with
19	the Directorate of Science and Technology, the
20	other components of the Department of Home-
21	land Security, and other Federal agencies, stra-
22	tegic priorities for international cooperative ac-
23	tivity in support of homeland security research,
24	development, and comparative testing.

"(C) ACTIVITIES.—The Director shall fa-1 2 cilitate the planning, development, and implementation of international cooperative activity 3 4 to address the strategic priorities developed under subparagraph (B) through mechanisms 6 the Under Secretary considers appropriate, in-7 cluding grants, cooperative agreements, or con-8 tracts to or with foreign public or private enti-9 ties, governmental organizations, businesses, 10 federally funded research and development centers, and universities.

- "(D) Identification of partners.— The Director shall facilitate the matching of United States entities engaged in homeland security research with non-United States entities engaged in homeland security research so that they may partner in homeland security research activities.
- "(4) COORDINATION.—The Director shall ensure that the activities under this subsection are coordinated with those of other relevant research agencies, and may run projects jointly with other agencies.
- 24 "(5) Conferences and workshops.—The 25 Director may hold international homeland security

11

12

13

14

15

16

17

18

19

20

21

22

technology workshops and conferences to improve contact among the international community of technology developers and to help establish direction for future technology goals.

"(c) International Cooperative Activities.—

- "(1) AUTHORIZATION.—The Under Secretary is authorized to carry out international cooperative activities to support the responsibilities specified under section 302.
- "(2) Mechanisms and equitability.—In carrying out this section, the Under Secretary may award grants to and enter into cooperative agreements or contracts with United States governmental organizations, businesses (including small businesses and small and disadvantaged businesses), federally funded research and development centers, institutions of higher education, and foreign public or private entities. The Under Secretary shall ensure that funding and resources expended in international cooperative activities will be equitably matched by the foreign partner organization through direct funding or funding of complementary activities, or through provision of staff, facilities, materials, or equipment.
- "(3) Loans of equipment.—The Under Secretary may make or accept loans of equipment for

- research and development and comparative testing purposes.
- 3 "(4) COOPERATION.—The Under Secretary is 4 authorized to conduct international cooperative ac-5 tivities jointly with other agencies.
 - "(5) Foreign partners.—Partners may include Israel, the United Kingdom, Canada, Australia, Singapore, and other allies in the global war on terrorism, as appropriate.
 - "(6) Exotic diseases.—As part of the international cooperative activities authorized in this section, the Under Secretary, in coordination with the Chief Medical Officer, may facilitate the development of information sharing and other types of cooperative mechanisms with foreign countries, including nations in Africa, to strengthen American preparedness against threats to the Nation's agricultural and public health sectors from exotic diseases.
- "(d) BUDGET ALLOCATION.—There are authorized to be appropriated to the Secretary, to be derived from amounts otherwise authorized for the Directorate of Science and Technology, \$25,000,000 for each of the fiscal years 2008 through 2011 for activities under this section.

1	"(e) Foreign Reimbursements.—Whenever the
2	Science and Technology Homeland Security International
3	Cooperative Programs Office participates in an inter-
4	national cooperative activity with a foreign country on a
5	cost-sharing basis, any reimbursements or contributions
6	received from that foreign country to meet its share of
7	the project may be credited to appropriate current appro-
8	priations accounts of the Directorate of Science and Tech-
9	nology.
10	"(f) Report to Congress on International Co-
11	OPERATIVE ACTIVITIES.—
12	"(1) Initial report.—Not later than 180
13	days after the date of enactment of this section, the
14	Under Secretary, acting through the Director, shall
15	transmit to the Congress a report containing—
16	"(A) a brief description of each partner-
17	ship formed under subsection (b)(4), including
18	the participants, goals, and amount and sources
19	of funding; and
20	"(B) a list of international cooperative ac-
21	tivities underway, including the participants,
22	goals, expected duration, and amount and
23	sources of funding, including resources provided
24	to support the activities in lieu of direct fund-
25	ing.

1	"(2) UPDATES.—At the end of the fiscal year
2	that occurs 5 years after the transmittal of the re-
3	port under subsection (a), and every 5 years there-
4	after, the Under Secretary, acting through the Di-
5	rector, shall transmit to the Congress an update of
6	the report required under subsection (a).".
7	(b) CLERICAL AMENDMENT — The table of contents

- (b) CLERICAL AMENDMENT.—The table of contents
- 8 for the Homeland Security Act of 2002 is amended by
- 9 adding after the item relating to section 313 the following
- 10 new item:

"Sec. 314. Promoting antiterrorism through international cooperation program.".

11 TITLE IX—BORDER SECURITY 12 IMPROVEMENTS

- 13 **SEC. 901. US-VISIT.**
- 14 (a) IN GENERAL.—Not later than 7 days after the
- 15 date of the enactment of this Act, the Secretary of Home-
- 16 land Security shall submit to the Committee on Homeland
- 17 Security of the House of Representatives and the Com-
- 18 mittee on Homeland Security and Governmental Affairs
- 19 of the Senate, the comprehensive strategy required by sec-
- 20 tion 7208 of the Intelligence Reform and Terrorism Pre-
- 21 vention Act of 2004 for the biometric entry and exit data
- 22 system (commonly referred to as the United States Visitor
- 23 and Immigrant Status Indicator Technology program or
- 24 US-VISIT) established under the section and other laws

- 1 described in subsection (b) of such section. The com-
- 2 prehensive strategy shall include an action plan for full
- 3 implementation of the biometric exit component of US-
- 4 VISIT, as required under subsection (c) of section 7208
- 5 of such Act.
- 6 (b) Contents.—The comprehensive strategy and ac-
- 7 tion plan referred to in subsection (a) shall, at a minimum,
- 8 include the following:
- 9 (1) An explanation of how US-VISIT will allow
- 10 law enforcement officials to identify individuals who
- 11 overstay their visas.
- 12 (2) A description of biometric pilot projects, in-
- cluding the schedule for testing, locations, cost esti-
- mates, resources needed, and performance measures.
- 15 (3) An implementation schedule for deploying
- future biometric exit capabilities at all air, land, and
- sea ports of entry.
- 18 (4) The actions the Secretary plans to take to
- accelerate the full implementation of the biometric
- exit component of US-VISIT at all air, land, and
- sea ports of entry.
- 22 (c) Airport and Seaport Exit Implementa-
- 23 TION.—Not later than December 31, 2008, the Secretary
- 24 of Homeland Security shall complete the exit portion of
- 25 the biometric entry and exit data system referred to in

1	subsection (a) for aliens arriving in or departing from the
2	United States at an airport or seaport.
3	SEC. 902. SHADOW WOLVES PROGRAM.
4	Of the about authorized by section 101, there is au-
5	thorized to be appropriated \$4,100,000 for fiscal year
6	2008 for the Shadow Wolves program.
7	SEC. 903. COST-EFFECTIVE TRAINING FOR BORDER PA-
8	TROL AGENTS.
9	(a) In General.—The Secretary of Homeland Secu-
10	rity shall take such steps as may be necessary to control
11	the costs of hiring, training, and deploying new Border
12	Patrol agents, including—
13	(1) permitting individuals who are in training
14	to become Border Patrol agents to waive certain
15	course requirements of such training if such individ-
16	uals have earlier satisfied such requirements in a
17	similar or comparable manner as determined by the
18	Secretary; and
19	(2) directing the Office of Inspector General to
20	conduct a review of the costs and feasibility of train-
21	ing new Border Patrol agents at Federal training
22	centers, including the Federal Law Enforcement
23	Training Center facility in Charleston, South Caro-

lina, and the HAMMER facility in Hanford, Wash-

ington, and at training facilities operated by State

24

- and local law enforcement academies, non-profit entities, and private entities, including institutions in the southwest border region, as well as the use of all of the above to conduct portions of such training.
- 5 (b) Limitation on Per-Agent Cost of Train-6 ing.—
 - (1) In General.—Except as provided in paragraph (2), the Secretary shall take such steps as may be necessary to ensure that the fiscal year 2008 per-agent cost of hiring, training, and deploying each new Border Patrol agent does not exceed \$150,000.

(2) Exception and certification.—

- (A) IN GENERAL.—If the Secretary determines that the per-agent cost referred to in paragraph (1) exceeds \$150,000, the Secretary shall promptly submit to the Committee on Homeland Security of the House of Representatives and the Committee on Homeland Security and Governmental Affairs of the Senate a certification explaining why such per-agent cost exceeds such amount.
- (B) Temporary suspension of training.—Until the Secretary receives from the committees specified in subparagraph (A) an

1	approval with respect to such increased per-
2	agent cost, the Secretary shall suspend any new
3	hiring, training, and deploying of Border Patrol
4	agents.
5	SEC. 904. COMPREHENSIVE STRATEGY FOR FULL IMPLE-
6	MENTATION OF US-VISIT.
7	(a) In General.—The Secretary of Homeland Secu-
8	rity shall submit to the Committee on Homeland Security
9	of the House of Representatives and the Committee on
10	Homeland Security and Governmental Affairs of the Sen-
11	ate the comprehensive strategy required by subsection (c)
12	of section 7208 of the Intelligence Reform and Terrorism
13	Prevention Act of 2004 (Public Law 108–458) for the bio-
14	metric entry and exit data system (commonly referred to
15	as the United States Visitor and Immigrant Status Indi-
16	cator Technology program or US-VISIT) required under
17	such section and applicable sections of the Acts specified
18	in subsection (b) of such section. The comprehensive strat-
19	egy shall include an action plan for full implementation
20	of the biometric exit component of US-VISIT, as required
21	under subsection (d) of such section.
22	(b) Contents.—The comprehensive strategy and ac-
23	tion plan referred to in subsection (a) of this section shall,
24	at a minimum, include the following:

1	(1) An explanation of how US-VISIT will allow
2	law enforcement officials to identify individuals who
3	overstay their visas.
4	(2) A description of biometric pilot projects, in-
5	cluding testing schedules, locations, cost estimates,
6	resources needed, and performance measures.
7	(3) An implementation schedule for deploying
8	future biometric exit capabilities at all air, land, and
9	sea ports of entry.
10	(4) The actions the Secretary plans to take to
11	accelerate the full implementation of the biometric
12	exit component of US-VISIT at all air, land, and
13	sea ports of entry.
14	(e) Airport and Seaport Exit Implementa-
15	TION.—Not later than December 31, 2008, the Secretary
16	shall complete the implementation of US–VISIT for aliens
17	arriving in or departing from the United States at an air-
18	port or seaport.
19	SEC. 905. ASSESSMENT OF RESOURCES NECESSARY TO RE-
20	DUCE CROSSING TIMES AT LAND PORTS OF
21	ENTRY.
22	The Secretary of Homeland Security shall, not later
23	than 180 days after the date of the enactment of this Act,
24	conduct an assessment, and submit a report to the Con-
25	gress, on the personnel, infrastructure, and technology re-

- 1 quired to reduce border crossing wait times for pedestrian,
- 2 commercial, and non-commercial vehicular traffic at land
- 3 ports of entry into the United States to wait times com-
- 4 parable to prior to September 11, 2001, while ensuring
- 5 appropriate security checks continue to be conducted.

6 TITLE X—INFORMATION

7 SHARING IMPROVEMENTS

- 8 SEC. 1001. STATE AND LOCAL FUSION CENTER PROGRAM.
- 9 (a) IN GENERAL.—Subtitle I of title VIII of the
- 10 Homeland Security Act of 2002 (6 U.S.C. 481 et seq.)
- 11 is amended by striking sections 895 through 899 and in-
- 12 serting the following:
- 13 "SEC. 895. STATE AND LOCAL FUSION CENTER PROGRAM.
- 14 "(a) Establishment.—The Secretary shall estab-
- 15 lish within the Department a State and Local Fusion Cen-
- 16 ter Program. The program shall be overseen by the compo-
- 17 nent charged with overseeing information sharing of
- 18 homeland security information with State, local and tribal
- 19 law enforcement. The purpose of the State and Local Fu-
- 20 sion Center Program is to facilitate information sharing
- 21 between the Department and local law enforcement.
- 22 "(b) Authorization of Appropriations.—There
- 23 is authorized to be appropriated to the Secretary such
- 24 sums as are necessary for the Secretary to carry out the

- 1 purpose of the State and Local Fusion Center Program,
- 2 including for—
- 3 "(1) deploying Department personnel with intel-
- ligence and operational skills to State and local fu-
- 5 sion centers participating in the Program;
- 6 "(2) hiring and maintaining individuals with
- 7 substantial law enforcement experience who have re-
- 8 tired from public service and deploying such individ-
- 9 uals to State and local fusion centers participating
- in the Program (with the consent of such centers);
- 11 and
- 12 "(3) maintaining an adequate number of staff
- at the headquarters of the Department to sustain
- and manage the portion of the Program carried out
- at the headquarters and to otherwise fill positions
- vacated by Department staff deployed to State and
- local fusion centers participating in the Program.".
- 18 (b) CLERICAL AMENDMENT.—The table of contents
- 19 in section 1(b) of such Act is amended by striking the
- 20 items relating to sections 895 through 899 and inserting
- 21 the following:

"Sec. 895. State and Local Fusion Center Program.".

- (c) Prior Amendments Not Affected.—This sec-
- 23 tion shall not be construed to affect the application of sec-
- 24 tions 895 through 899 of the Homeland Security Act of
- 25 2002 (including provisions enacted by the amendments

1	made by those sections), as in effect before the effective
2	date of this section.
3	SEC. 1002. FUSION CENTER PRIVACY AND CIVIL LIBERTIES
4	TRAINING PROGRAM.
5	(a) In General.—Subtitle A of title II of the Home-
6	land Security Act of 2002 (6 U.S.C. 121 et seq.) is amend-
7	ed by adding at the end the following new section:
8	"SEC. 203. FUSION CENTER PRIVACY AND CIVIL LIBERTIES
9	TRAINING PROGRAM.
10	"(a) Establishment.—The Secretary, through the
11	Assistant Secretary for Information Analysis, the Privacy
12	Officer, and the Officer for Civil Rights and Civil Lib-
13	erties, shall establish a program within the Office of Civil
14	Rights and Civil Liberties to provide privacy, civil liberties,
15	and civil rights protection training for appropriate Depart-
16	ment employees and State, local, tribal employees serving
17	in State and local fusion centers participating in the Pro-
18	gram.
19	"(b) Mandatory Training.—
20	"(1) DEPARTMENT EMPLOYEES.—The Sec-
21	retary shall require each employee of the Depart-
22	ment who is embedded at a State or local fusion cen-
23	ter and has access to United States citizens and
24	legal permanent residents personally identifiable in-

1	formation to successfully complete training under
2	the program established under subsection (a).
3	"(2) Fusion center representatives.—As
4	a condition of receiving a grant from the Depart-
5	ment, a fusion center shall require each State, local,
6	tribal, or private sector representative of the fusion
7	center to successfully complete training under the
8	program established under subsection (a).
9	"(c) Contents of Training.—Training provided
10	under the program established under subsection (a) shall
11	include Federal training in each of the following:
12	"(1) Privacy, civil liberties, and civil rights poli-
13	cies, procedures, and protocols that can provide or
14	control access to information at a State or local fu-
15	sion center.
16	"(2) Privacy awareness training based on sec-
17	tion 552a of title 5, United States Code, popularly
18	known as the Privacy Act of 1974.
19	"(3) The handling of personally identifiable in-
20	formation in a responsible and appropriate manner.
21	"(4) Appropriate procedures for the destruction
22	of information that is no longer needed.
23	"(5) The consequences of failing to provide ade-
24	quate privacy and civil liberties protections.

1	"(6) Compliance with Federal regulations set-
2	ting standards for multijurisdictional criminal intel-
3	ligence systems, including 28 CFR 23 (as in effect
4	on the date of the enactment of this section).
5	"(7) The use of immutable auditing mecha-
6	nisms designed to track access to information at a
7	State or local fusion center.
8	"(d) Certification of Training.—The Secretary,
9	acting through the head of the Office of Civil Rights and
10	Civil Liberties, shall issue a certificate to each person who
11	completes the training under this section and performs
12	successfully in a written examination administered by the
13	Office of Civil Rights and Civil Liberties. A copy of each
14	such certificate issued to an individual working at a par-
15	ticipating fusion center shall be kept on file at that fusion
16	center.
17	"(e) Authorization of Appropriations.—In ad-
18	dition to the amounts authorized by section 101, there are
19	authorized to be appropriate to carry out this section—
20	"(1) $\$3,000,000$ for each of fiscal years 2008
21	through 2013; and
22	"(2) such sums as may be necessary for each
23	subsequent fiscal year.".

1	(b) CLERICAL AMENDMENT.—The table of contents
2	in section 1(b) of such Act is amended by adding at the
3	end of the items relating to such subtitle the following:
	"Sec. 203. Fusion center privacy and civil liberties training program.".
4	SEC. 1003. AUTHORITY TO APPOINT AND MAINTAIN A
5	CADRE OF FEDERAL ANNUITANTS FOR THE
6	FUSION CENTER PROGRAM.
7	(a) Definitions.—For purposes of this section—
8	(1) the term "fusion center program" means
9	the State and local fusion center program;
10	(2) the term "annuitant" means an annuitant
11	under a Government retirement system;
12	(3) the term "Government retirement system"
13	has the meaning given such term by section 501(a);
14	and
15	(4) the term "employee" has the meaning given
16	such term by section 2105 of title 5, United States
17	Code.
18	(b) APPOINTMENT AUTHORITY.—The Secretary (act-
19	ing through the Chief Intelligence Officer) may, for the
20	purpose of facilitating information sharing between the
21	Department and State, local, and tribal law enforcement
22	agencies in order to prevent, detect, and respond to ter-
23	rorism, appoint annuitants to positions in the fusion cen-
24	ter program in accordance with succeeding provisions of
25	this section.

- 1 (c) Noncompetitive Procedures; Exemption
- 2 From Offset.—An appointment made under subsection
- 3 (b) shall not be subject to the provisions of title 5, United
- 4 States Code, governing appointments in the competitive
- 5 service, and any annuitant serving pursuant to such an
- 6 appointment shall be exempt from sections 8344 and 8468
- 7 of such title 5 (relating to annuities and pay on reemploy-
- 8 ment) and any other similar provision of law under a Gov-
- 9 ernment retirement system.
- 10 (d) Limitations.—No appointment under subsection
- 11 (b) may be made if such appointment would result in the
- 12 displacement of any employee or would cause the total
- 13 number of positions filled by annuitants appointed under
- 14 such subsection to exceed 50 as of any time (determined
- 15 on a full-time equivalent basis).
- 16 (e) Rule of Construction.—An annuitant as to
- 17 whom an exemption under subsection (c) is in effect shall
- 18 not be considered an employee for purposes of any Govern-
- 19 ment retirement system.
- 20 (f) Termination.—Upon the expiration of the 5-
- 21 year period beginning on the date of the enactment of this
- 22 Act—
- 23 (1) any authority to make appointments under
- subsection (b) shall cease to be available; and

1	(2) all exemptions under subsection (c) shall
2	cease to be effective.
3	TITLE XI—MISCELLANEOUS
4	PROVISIONS
5	SEC. 1101. ELIGIBLE USES FOR INTEROPERABILITY
6	GRANTS.
7	The Secretary of Homeland Security shall ensure
8	that all funds administered by the Department of Home-
9	land Security to support the interoperable communications
10	needs of State, local, and tribal agencies, including funds
11	administered pursuant to a Memorandum of Under-
12	standing or other agreement, may be used to support the
13	standards outlined in the SAFECOM interoperability con-
14	tinuum, including governance, standard of operating pro-
15	cedures, technology, training and exercises, and usage.
16	SEC. 1102. RURAL HOMELAND SECURITY TRAINING INITIA-
17	TIVE.
18	(a) Establishment.—The Secretary of Homeland
19	Security shall establish a program to be administered by
20	the Director of the Federal Law Enforcement Training
21	Center of the Department of Homeland Security to ex-
22	pand homeland security training to units of local and trib-
23	al governments located in rural areas. The Secretary shall

- 1 (1) EVALUATION OF NEEDS OF RURAL
 2 AREAS.—Secretary shall evaluate the needs of such
 3 areas.
- 4 (2) Development of training programs.—
 5 Secretary shall develop expert training programs de6 signed to respond to the needs of such areas, includ7 ing, but not limited to, those pertaining to rural
 8 homeland security responses including protections
 9 for privacy, and civil rights and civil liberties.
 - (3) Provision of training programs.—Secretary shall provide to such areas the training programs developed under paragraph (2).
 - (4) Outreach efforts.—Secretary shall conduct outreach efforts to ensure that such areas are aware of the training programs developed under paragraph (2) so that such programs are made available to units of local government and tribal governments located in rural areas.
- 19 (b) No Duplication or Displacement of Cur20 Rent Programs.—Any training program developed
 21 under paragraph (2) of subsection (a) and any training
 22 provided by the program pursuant to such subsection shall
 23 be developed or provided, respectively, in a manner so as
 24 to not duplicate or displace any program in existence on

the date of the enactment of this section.

•HR 1684 IH

10

11

12

13

14

15

16

17

18

- 1 (c) Prioritized Locations for Rural Homeland
- 2 Security Training.—In designating sites for the provi-
- 3 sion of training under this section, the Secretary shall, to
- 4 the maximum extent possible and as appropriate, give pri-
- 5 ority to facilities of the Department of Homeland Security
- 6 in existence as of the date of the enactment of this Act
- 7 and to closed military installations, and to the extent pos-
- 8 sible, shall conduct training onsite, at facilities operated
- 9 by participants.
- 10 (d) Rural Defined.—In this section, the term
- 11 "rural" means an area that is not located in a metropoli-
- 12 tan statistical area, as defined by the Office of Manage-
- 13 ment and Budget.
- 14 SEC. 1103. CRITICAL INFRASTRUCTURE STUDY.
- 15 (a) In General.—The Secretary of Homeland Secu-
- 16 rity shall work with the Center for Risk and Economic
- 17 Analysis of Terrorism Events (CREATE), led by the Uni-
- 18 versity of Southern California, to evaluate the feasibility
- 19 and practicality of creating further incentives for private
- 20 sector stakeholders to share with the Department Pro-
- 21 tected Critical Infrastructure Information.
- 22 (b) Included Incentives.—Incentives evaluated
- 23 under this section shall include, but not be limited to, tax
- 24 incentives, grant eligibility incentives, and certificates of
- 25 compliance and other non-monetary incentives.

1	(c) Recommendations.—The evaluation shall also
2	include recommendations on the structure and thresholds
3	of any incentive program.
4	SEC. 1104. TERRORIST WATCH LIST AND IMMIGRATION
5	STATUS REVIEW AT HIGH-RISK CRITICAL IN
6	FRASTRUCTURE.
7	From amounts authorized under section 101, there
8	are authorized such sums as are necessary for the Sec
9	retary of Homeland Security to require each owner or op
10	erator of a Tier I or Tier II critical infrastructure site
11	as selected for the Buffer Zone Protection Program, to
12	conduct checks of their employees against available ter
13	rorist watch lists and immigration status databases.
14	SEC. 1105. AUTHORIZED USE OF SURPLUS MILITARY VEHI
15	CLES.
16	The Secretary of Homeland Security shall include
17	United States military surplus vehicles having dem
18	onstrated utility for responding to acts of terrorism, emer
19	gencies, and other disasters on the Authorized Equipment
20	List in order to allow States and localities to purchase
21	modify, upgrade, and maintain such vehicles using home

22 land security assistance administered by the Department

23 of Homeland Security.

1	SEC. 1106. COMPUTER CAPABILITIES TO SUPPORT REAL-
2	TIME INCIDENT MANAGEMENT.
3	From amounts authorized under section 101, there
4	are authorized such sums as may be necessary for the Sec-
5	retary of Homeland Security to encourage the develop-
6	ment and use of software- or Internet-based computer ca-
7	pabilities to support real-time incident management by
8	Federal, State, local, and tribal agencies. Such software-
9	based capabilities shall be scalable and not be based on
10	proprietary systems to ensure the compatibility of Federal,
11	State, local, and tribal first responder agency incident
12	management systems. In the development and implemen-
13	tation of such computer capabilities, the Secretary shall
14	consider the feasibility and desirability of including the fol-
15	lowing capabilities:
16	(1) Geographic information system data.
17	(2) Personnel, vehicle, and equipment tracking
18	and monitoring.
19	(3) Commodity tracking and other logistics
20	management.
21	(4) Evacuation center and shelter status track-
22	ing.
23	(5) Such other capabilities as determined ap-
24	propriate by the Secretary.

1	SEC. 1107. EXPENDITURE REPORTS AS A CONDITION OF
2	HOMELAND SECURITY GRANTS.
3	(a) In General.—Subtitle H of title VIII of the
4	Homeland Security Act of 2002 (6 U.S.C. 451 et seq.)
5	is amended by adding at the end the following new section:
6	"SEC. 890A. EXPENDITURE REPORTS AS A CONDITION OF
7	HOMELAND SECURITY GRANTS.
8	"(a) Quarterly Reports Required as a Condi-
9	TION OF HOMELAND SECURITY GRANTS.—
10	"(1) Expenditure reports required.—As a
11	condition of receiving a grant administered by the
12	Secretary, the Secretary shall require the grant re-
13	cipient to submit quarterly reports to the Secretary
14	describing the nature and amount of each expendi-
15	ture made by the recipient using grant funds.
16	"(2) Deadline for reports.—Each report
17	required under paragraph (1) shall be submitted not
18	later than 30 days after the last day of a fiscal quar-
19	ter and shall cover expenditures made during that
20	fiscal quarter.
21	"(b) Publication of Expenditures.—Not later
22	than 30 days after receiving a report under subsection (a),
23	the Secretary shall publish and make publicly available on
24	the Internet website of the Department a description of
25	the nature and amount of each expenditure covered by the
26	report.

- 1 "(c) Protection of Sensitive Information.—In
- 2 meeting the requirements of this section, the Secretary
- 3 shall take appropriate action to ensure that sensitive infor-
- 4 mation is not disclosed.".
- 5 (b) CLERICAL AMENDMENT.—The table of contents
- 6 in section 1(b) of such Act is amended by adding at the
- 7 end of the items relating to such subtitle the following: "Sec. 890A. Expenditure reports as a condition of homeland security grants.".
- 8 SEC. 1108. ENCOURAGING USE OF COMPUTERIZED TRAIN-
- 9 ING AIDS.
- 10 The Under Secretary for Science and Technology of
- 11 the Department of Homeland Security shall use and make
- 12 available to State and local agencies computer simulations
- 13 to help strengthen the ability of municipalities to prepare
- 14 for and respond to a chemical, biological, or other terrorist
- 15 attack, and to standardize response training.
- 16 SEC. 1109. PROTECTION OF NAME, INITIALS, INSIGNIA, AND
- 17 **DEPARTMENTAL SEAL.**
- 18 Section 875 of the Homeland Security Act of 2002
- 19 (6 U.S.C. 455) is amended by adding at the end the fol-
- 20 lowing new subsection:
- 21 "(d) Protection of Name, Initials, Insignia,
- 22 AND SEAL.—
- "(1) IN GENERAL.—Except with the written
- 24 permission of the Secretary, no person may know-
- ingly use, in connection with any advertisement,

1 commercial activity, audiovisual production (includ-2 ing film or television production), impersonation, 3 Internet domain name, Internet e-mail address, or 4 Internet Web site, merchandise, retail product, or 5 solicitation in a manner reasonably calculated to 6 convey the impression that the Department or any 7 organizational element of the Department has ap-8 proved, endorsed, or authorized such use, any of the 9 following (or any colorable imitation thereof):

"(A) The words 'Department of Homeland Security', the initials 'DHS', the insignia or seal of the Department, or the title 'Secretary of Homeland Security'.

"(B) The name, initials, insignia, or seal of any organizational element (including any former such element) of the Department, or the title of any other officer or employee of the Department, notice of which has been published by the Secretary in accordance with paragraph (3).

"(2) CIVIL ACTION.—Whenever it appears to the Attorney General that any person is engaged or is about to engage in an act or practice that constitutes or will constitute conduct prohibited by paragraph (1) the Attorney General may initiate a civil proceeding in a district court of the United

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

States to enjoin such act or practice. Such court shall proceed as soon as practicable to the hearing and determination of such action and may, at any time before final determination, enter such restraining orders or prohibitions, or take such other actions as is warranted, to prevent injury to the United States or to any person or class of persons for whose protection the action is brought.

"(3) Notice and publication.—The notice and publication to which paragraph (1)(B) refers is a notice published in the Federal Register including the name, initials, seal, or class of titles protected under paragraph (1)(B) and a statement that they are protected under that provision. The Secretary may amend such notice from time to time as the Secretary determines appropriate in the public interest and shall publish such amendments in the Federal Register.

"(4) Audiovisual propose of this subsection, the term 'audiovisual production' means the production of a work that consists of a series of related images that are intrinsically intended to be shown by the use of machines or devices such as projectors, viewers, or electronic equipment, together with accompanying sounds, if

- any, regardless of the nature of the material objects,
- 2 such as films or tapes, in which the work is em-
- 3 bodied.".
- 4 SEC. 1110. REPORT ON UNITED STATES SECRET SERVICE
- 5 APPROACH TO SHARING UNCLASSIFIED, LAW
- 6 ENFORCEMENT SENSITIVE INFORMATION
- 7 WITH FEDERAL, STATE, AND LOCAL PART-
- 8 NERS.
- 9 (a) Report by Director of United States Se-
- 10 CRET SERVICE.—Not later than 240 days after the date
- 11 of the enactment of this Act, the Director of the United
- 12 States Secret Service shall submit to Committee on Home-
- 13 land Security of the House of Representatives, the Com-
- 14 mittee on Homeland Security and Governmental Affairs
- 15 of the Senate, and the Inspector General of the Depart-
- 16 ment of Homeland Security a report describing the ap-
- 17 proach of the Secret Service to sharing unclassified, law
- 18 enforcement sensitive information with Federal, State,
- 19 and local law enforcement.
- 20 (b) Report by Inspector General.—The Inspec-
- 21 tor General of the Department of Homeland Security shall
- 22 conduct a review of the report submitted by the Director
- 23 of the United States Secret Service under subsection (a),
- 24 including recommendations on whether and how such ap-
- 25 proach could be incorporated throughout the Department,

1	and submit a report on such review to Congress within
2	240 days after receiving the report of the Director of the
3	United States Secret Service under subsection (a).
4	SEC. 1111. REPORT ON UNITED STATES SECRET SERVICE
5	JAMES J. ROWLEY TRAINING CENTER.
6	Within 240 days after the date of the enactment of
7	this Act, the Inspector General of the Department of
8	Homeland Security shall provide to the appropriate con-
9	gressional committees, including the Committees on
10	Homeland Security and Appropriations of the House of
11	Representatives and the Committees on Homeland Secu-
12	rity and Governmental Affairs and Appropriations of the
13	Senate, a report describing the following:
14	(1) The mission and training capabilities of the
15	United States Secret Service James J. Rowley
16	Training Center.
17	(2) Current Secret Service personnel through-
18	put capacity of the James J. Rowley Training Cen-
19	ter.
20	(3) Maximum Secret Service personnel through-
21	put capacity of the James J. Rowley Training Cen-
22	ter.
23	(4) An assessment of what departmental com-
24	ponents engage in similar training activities as those
25	conducted at the James J. Rowley Training Center.

1	(5) An assessment of the infrastructure en-
2	hancements needed to support the mission and
3	training capabilities of the James J. Rowley Train-
4	ing Center.
5	(6) An assessment of the actual and expected
6	total throughput capacity at the James J. Rowley
7	Training Center, including outside entity partici-
8	pants.
9	SEC. 1112. METROPOLITAN MEDICAL RESPONSE SYSTEM
10	PROGRAM.
11	(a) In General.—Title V of the Homeland Security
12	Act of 2002 (6 U.S.C. 311 et seq.) is amended by adding
13	at the end the following:
14	"SEC. 522. METROPOLITAN MEDICAL RESPONSE SYSTEM
15	PROGRAM.
16	"(a) In General.—There is a Metropolitan Medical
17	Response System Program (in this section referred to as
18	the 'program').
19	"(b) Purpose.—The purpose of the program shall
20	be to support local jurisdictions in enhancing and main-
21	taining all-hazards response capabilities to manage mass
22	casualty incidents (including terrorist acts using chemical,
23	biological, radiological, nuclear agents, or explosives, large
24	scale hazardous materials incidents, epidemic disease out-
25	breaks, and natural disasters) by systematically enhancing

- 1 and integrating first responders, public health personnel,
- 2 emergency management personnel, business representa-
- 3 tives, and volunteers.
- 4 "(c) Program Administration.—The Assistant
- 5 Secretary for Health Affairs shall develop the pro-
- 6 grammatic and policy guidance for the program in coordi-
- 7 nation with the Administrator of the Federal Emergency
- 8 Management Agency.
- 9 "(d) Personnel Costs.—The program shall not be
- 10 subject to an administrative cap on the hiring of personnel
- 11 to conduct program activities.
- 12 "(e) Financial Assistance.—
- 13 "(1) Administration.—The Administrator of
- the Federal Emergency Management Agency shall
- administer financial assistance provided to State and
- local jurisdictions under the program.
- 17 "(2) Assistance to local jurisdictions.—
- 18 In providing financial assistance to a State under
- the program, the Administrator shall ensure that
- 20 100 percent of the amount of such assistance is allo-
- 21 cated by the State to local jurisdictions, except that
- a State may retain up to 20 percent of the amount
- of such assistance to facilitate integration between
- 24 the State and the local jurisdiction pursuant to a

1	written agreement between the State and the local
2	jurisdiction.
3	"(3) Mutual aid.—
4	"(A) AGREEMENTS.—Local jurisdictions
5	receiving assistance under the program are en-
6	couraged to develop and maintain memoranda
7	of understanding and agreement with neigh-
8	boring jurisdictions to support a system of mu-
9	tual aid among the jurisdictions.
10	"(B) Contents.—A memorandum re-
11	ferred to in subparagraph (A) shall include, at
12	a minimum, policies and procedures to—
13	"(i) enable the timely deployment of
14	program personnel and equipment across
15	jurisdictions and, if relevant, across State
16	boundaries;
17	"(ii) share information in a consistent
18	and timely manner; and
19	"(iii) notify State authorities of the
20	deployment of program resources in a
21	manner that ensures coordination with
22	State agencies without impeding the ability
23	of program personnel and equipment to re-
24	spond rapidly to emergencies in other ju-
25	risdictions.

1	"(f) AUTHORIZATION OF APPROPRIATIONS.—There
2	is authorized to be appropriated to carry out the program
3	\$63,000,000 for each of the fiscal years 2008 through
4	2011.".
5	(b) Program Review.—
6	(1) In General.—The Assistant Secretary for
7	Health Affairs shall conduct a review of the Metro-
8	politan Medical Response System Program.
9	(2) Content of Review.—In conducting the
10	review of the program, the Assistant Secretary shall
11	examine—
12	(A) strategic goals;
13	(B) objectives;
14	(C) operational capabilities;
15	(D) resource requirements;
16	(E) performance metrics;
17	(F) administration;
18	(G) whether the program would be more
19	effective if it were managed as a contractual
20	agreement;
21	(H) the degree to which the program's
22	strategic goals, objectives, and capabilities are
23	incorporated in State and local homeland secu-
24	rity plans; and

1	(I) challenges in the coordination among
2	public health, public safety, and other stake-
3	holder groups to prepare for and respond to
4	mass casualty incidents.
5	(3) Report.—Not later than 9 months after
6	the date of enactment of this subsection, the Assist-
7	ant Secretary shall submit to the Committee on
8	Homeland Security of the House of Representatives
9	and the Committee on Homeland Security and Gov-
10	ernmental Affairs of the Senate a report on the re-
11	sults of the review.
12	(c) Conforming Amendments.—
13	(1) Repeal.—Section 635 of the Post-Katrina
14	Management Reform Act of 2006 (6 U.S.C. 723) is
15	repealed.
16	(2) Table of contents.—The table of con-
17	tents contained in section 1(b) of the Homeland Se-
18	curity Act of 2002 is amended by inserting after the
19	item relating to section 521 the following:
	"Sec. 522. Metropolitan Medical Response System Program.".
20	SEC. 1113. TECHNICAL CORRECTIONS.
21	The Homeland Security Act of 2002 (Public Law
22	107–296; 6 U.S.C. 361 et seq.) is amended—
23	(1) in section 1(b) in the table of contents by
24	striking the items relating to the second title XVIII,

1	as added by section $501(b)(3)$ of Public Law 109–
2	347, and inserting the following:
	"TITLE XIX—DOMESTIC NUCLEAR DETECTION OFFICE
	"Sec. 1901. Domestic Nuclear Detection Office. "Sec. 1902. Mission of Office. "Sec. 1904. Testing authority. "Sec. 1905. Relationship to other Department entities and Federal agencies. "Sec. 1906. Contracting and grant making authorities.".
3	(2) by redesignating the second title XVIII, as
4	added by section 501(a) of Public Law 109-347, as
5	title XIX;
6	(3) in title XIX (as so redesignated)—
7	(A) by redesignating sections 1801
8	through 1806 as sections 1901 through 1906,
9	respectively;
10	(B) in section 1904(a) (6 U.S.C. 594(a)),
11	as so redesignated, by striking "section 1802"
12	and inserting "section 1902"; and
13	(C) in section 1906 (6 U.S.C. 596), as so
14	redesignated, by striking "section 1802(a)"
15	each place it appears and inserting "section
16	1902(a)".